

#### **CONTRIBUTING WISCONSIN AGENCIES**

Wisconsin Economic Development Corporation (WEDC)

Department of Administration (DOA)

Department of Agriculture, Trade and Consumer Protection (DATCP)
Wisconsin Housing and Economic Development Authority (WHEDA)

Department of Tourism (Tourism)

Department of Transportation (DOT)

Department of Workforce Development (DWD)

University of Wisconsin System (UW-System)

Wisconsin Technical College System (WTCS)

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### **ABOUT THIS REPORT**

The purpose of this Annual Report on Economic Development is to provide objective data to assist policymakers and other interested stakeholders in evaluating the effectiveness of the Wisconsin Economic Development Corporation's (WEDC's) and other Wisconsin state agencies' economic development programs. The origin of this report is 2007 Wisconsin Act 125. Recognizing the importance of measuring the success of programs deploying taxpayer resources, the Legislature crafted Act 125 to require specified state agencies to report annually by October 1 on the economic development programs they administered during the prior fiscal year.

The agencies that participated in this Fiscal Year 2016 (FY16) report are WEDC, the Department of Administration, the Department of Agriculture, Trade, and Consumer Protection, the Department of Transportation, the Department of Tourism, the Department of Workforce Development, the Wisconsin Housing and Economic Development Authority, the Wisconsin Technical College System, and the University of Wisconsin System. WEDC, as the state's lead economic development organization, works with each of these agencies to appropriately identify their economic development programs as defined by state statute and to report on those programs' performance goals.

This Annual Report on Economic Development includes a section devoted to each agency's economic development programs. For FY16, each agency was required to provide the following information about their economic development programs:

- A description of the program;
- The location of each job created or retained;
- The industry classification of each job created or retained;
- A comparison of expected and actual program outcomes;
- The number of grants made under the program;
- The number of loans made under the program;
- The amount of each grant and loan made under the program;
- The recipient of each grant and loan made under the program;
- The total amount of tax benefits allocated, and each recipient of a tax benefit verified to the Department of Revenue, under the program; and
- Any recommended changes to the program.

Agencies submit this information to WEDC using an online portal for compilation and publication. The award-level information for each agency is included in the online awards management system at InWisconsin.com/impact.

This collaborative approach makes reporting on the state's economic development programs more comprehensive, transparent and accountable to the public.

# HOW TO READ THE ECONOMIC DEVELOPMENT PROGRAM SUMMARIES

Each agency includes summaries of its economic development programs. These summaries include information listed below with definitions for reference:

**STATUS** - Active or inactive.

**INCEPTION** – Indicates either the incepting act, if the program was created by state or federal law, or the fiscal year the program was launched.

PROGRAM GOAL - High-level description of the program's intended purpose, policy goal, or objective.

**PROGRAM DESCRIPTION** – A description of the program that includes all of the following, if applicable: the type of entity the program serves; the type of assistance the program offers; the funding source; and the target industry, area, or population.

**ELIGIBILITY REQUIREMENTS** – Type of organization or activities eligible for award under the program as well as stipulations relating to program requirements and qualifying uses of funds.

**INCENTIVES AND AVAILABLE FUNDING** – The total program budget for the fiscal year as well as the terms applicable to certain awards under the program.

**EXPECTED OUTCOMES** – The agency's goal for the program for the fiscal year.

PROGRAM ACTIVITY - A report of the actual outcomes resulting from the program during the fiscal year.

For example, in cases of WEDC's direct funding, this information is presented in tabular form to reflect the continuum of WEDC's award process—including contracts resulting from prior year commitments as well as those signed in the current fiscal year. Award amounts and leverage ratio data is provided for each category along with a total that can be compared to the Expected Outcomes for the program. In some cases, additional contextual information relating to program performance is provided.

**RECOMMENDED CHANGES** – Changes to program specifications that are being considered.

## SECRETARY MESSAGE

The Wisconsin Economic Development Corporation (WEDC) takes very seriously our accountability to the Wisconsin Legislature, our Board of Directors and the citizens of Wisconsin. Our mission—to advance and maximize opportunities in Wisconsin for businesses, communities and people to thrive in a globally competitive environment—encompasses the major factors that define the quality of life our families, friends and neighbors enjoy in Wisconsin. We owe it to them to develop and execute sound strategies that contribute positively to the state's economic prosperity. This report lays out those strategies and their outcomes for the fiscal year ending June 30, 2016.

As Wisconsin's lead economic development agency, WEDC works with more than 600 partner organizations to align business and community development programs and initiatives to ensure that all available insights and resources are drawn upon in projects designed to boost local economic performance.

In the foreword section of this report, we cite our key strategic partners with whom we have formal contracts to deliver programs and services that complement our own. The outcomes of these investments are included in WEDC's economic development impact metrics. We are thankful for the contributions of our many additional partners throughout the state—too many to name—who play a significant role in identifying economic development opportunities and help deliver valuable resources to the communities they serve.

WEDC also coordinates reporting from other Wisconsin government entities involved in economic development, ensuring consistency of data collection and presentation. Together, these reports provide a comprehensive account of economic development activity throughout Wisconsin for the fiscal year. This report and the searchable database upon which it is based are accessible at InWisconsin.com, where visitors can also track each company's progress toward its WEDC contract deliverables. We have also created an interactive map of the state that allows users to view and print reports on where economic development investments are being made throughout Wisconsin.

In fulfillment of WEDC's core values of accountability and transparency, I am pleased to present this Annual Report on Economic Development with our many partners and stakeholders, and I look forward to continued, productive discussions about how best to sustain and build upon Wisconsin's plentiful economic assets.

Sincerely,

Mark R. Hogan

Secretary and Chief Executive Officer

Mail R. Algan



### **SUCCESS MEASURES**

Economic development is a disciplined public service designed to remove barriers, fulfill opportunities and attract investment that would not be feasible from a financial, competitive or timing perspective without public assistance. The top criterion WEDC considers when assessing a project is the return on investment it will deliver to the state.

WEDC works with more than 600 partners across the state, including regional economic development organizations, academic institutions and industry cluster leaders. WEDC's economic development strategies are built upon five key Catalysts of Growth:

#### STRATEGIC ECONOMIC COMPETITIVENESS



Future Industry Strategies Government Relations

Policy and Research

State/Regional Talent and Workforce Initiatives

#### **BUSINESS DEVELOPMENT**



Entrepreneurship and Innovation Export and International Trade Business Retention and Expansion

Business and Investment Attraction

#### **COMMUNITY AND ECONOMIC OPPORTUNITY**



Community Development Downtown Development Minority Business Development

Rural Economic Development

#### **BRAND DEVELOPMENT AND STRATEGY**



State Asset Marketing WEDC Program Marketing

Events, Tradeshows and Conferences

#### **OPERATIONAL AND FISCAL EXCELLENCE**



Information Systems and Data Management

Budget and Finance

Underwriting and Program Management

Operations and Program Performance

Legal Services, Contract, Compliance and Risk

WEDC Talent Resources and Development

#### **DELIBERATIVE DECISION MAKING**

WEDC's disciplined investment process involves numerous stages, including documenting program fulfillment deliverables, after which successful applicants receive a letter of intent. At this point, WEDC regards funds as "committed" for budgeting purposes. Following this stage, a legal contract needs to be drafted and signed by WEDC and the awardee, a process that varies in duration depending on a number of factors.



WEDC continuously evaluates our awards administration process and implements enhancements designed to increase effectiveness.

While the vast majority of WEDC commitments result in signed contracts, not all awards reach this stage. In order to appropriately capture its pipeline of contract activity, WEDC reports on awards at both stages of the process—commitments made and contracts signed.

Many of the deliverables for projects that reach the contracting stage are completed over three-to-five years on average. So, for example, if a company agrees to create 100 jobs over a five-year period, WEDC reports those jobs as impacted in the year the contract is signed. Subsequently, WEDC monitors contract fulfillment and receives regular reports from companies receiving awards. These reports include job and other performance data that WEDC uses to track contract compliance and to gauge overall program effectiveness. The company's progress toward its obligations is reported online in WEDC's searchable database of awards at www.InWisconsin.com/impact.

WEDC combines investment outcome information with market data and feedback from businesses and economic development partners to perform a comprehensive program analysis on a regular basis.

#### INTEGRATED SOLUTIONS

WEDC employs a variety of measures to gauge the effectiveness of its economic development investments. WEDC's economic development initiatives range from tax credits for investments in early-stage companies to export readiness programs, industry cluster advancement strategies and downtown redevelopment financing.

In FY16, WEDC and its key strategic partners (see page 14) provided financial and operational assistance to 3.973 businesses and 140 communities.

RECIPIENT	WEDC	KEY STRATEGIC PARTNERS	TOTAL	FY16 GOAL
Businesses	575	3,398*	3,973	2,491
Communities	140	-	140	159

<sup>\*</sup> This number was reduced by 20 percent to account for potential overlap with WEDC businesses assisted.

#### **FINANCIAL AWARDS**

To balance its responsibility to protect taxpayer money with the inherent risks associated with pursuing new business development opportunities, WEDC requires significant co-investment in the majority of the initiatives it funds. It is important that WEDC not be the sole or even the majority investor in a project. In FY16, WEDC's financial investments were matched at a ratio of 11:1, which means that projects the agency supported represent a total of \$1.7 billion in capital investment in Wisconsin.



WEDC PROGRAM ACTIVITY				
Award Type	# of Awards	Award Amount	Leverage Ratio	
Bonds	5	\$20,351,369	N/A	
Grants	168	\$21,363,824	17:1	
Investor Credits	46	\$22,735,282	4:1	
Loans	31	\$17,257,413	10:1	
Tax Credits	104	\$115,566,458	13:1	
Total	354	\$197,274,346	11:1	
		FY16 LEVERAGE GOAL	6:1	

#### **JOB IMPACT**

In many of WEDC's financial assistance contracts with businesses there is a job impact requirement. This measurement captures the effect of WEDC's investment on current and future jobs in the state resulting directly from the project in question. In some cases, companies are able to hire new employees as a result of WEDC assistance. In other cases, companies are able to retain existing employees either by strengthening their operations or maintaining their presence in the state. In both of these scenarios, WEDC and the company under contract project the number of jobs that will be either created or retained as a direct result of the investment. That job impact number is recorded in the contract and the award is contingent upon its attainment.

		IMPACTING JOBS		
YEAR	JOBS TO BE CREATED	JOBS TO BE RETAINED	TOTAL JOBS IMPACTED*	FY16 GOAL
FY16	8,162	18,585	26,747	12,134

<sup>\*</sup>Jobs impacted totals are derived from contracts executed between July 1, 2015 and June 30, 2016 for programs with a goal of job creation. These include executed contracts from both current and previous year commitments. Jobs impacted for commitments not yet contracted at current fiscal year-end are not included in these figures.

It takes time—sometimes years—for the positive direct effects of a WEDC investment to be realized. The question, then, is when are the jobs in question actually impacted? And when do they get counted? WEDC reports the total impact of the jobs in the year the contract is executed, and tracks performance progress to that impact goal throughout the life of the project. Typically, a contract impacting job creation lasts five years, and for projects contracted in FY16, WEDC estimates the State of Wisconsin will realize a return on investment (ROI) in less than four years.

The benefits of WEDC's investments do not stop there. When a company spends millions of dollars on an expansion project, for example, much of that money is pumped into the local economy through the direct purchasing of contractor services. Oftentimes, an increase in jobs in one industry will create offshoots in other industries, resulting in a multiplier effect, adding a significant boost to employment in the area and creating a strong return on investment for the state.

#### **Return on Investment**

Below is a five-year estimate of additional state income taxes to be paid as a result of the number of jobs created from WEDC programs with a job creation goal.

PROJECTED 5-YEAR	ESTIMATED RETURN
INCOME TAX BENEFIT	ON INVESTMENT
\$101 MILLION	3.7 YEARS

## **KEY STRATEGIC PARTNERS**

WEDC's success draws upon the combined strength of an innovative strategy and strong relationships with an extremely capable economic development community in Wisconsin. To foster that community, WEDC invests in key strategic partners with specialized skills and a proven track record of success. Their work contributes significantly to the outcomes recorded in this report.

The following key strategic partners are organizations uniquely positioned to help WEDC meet its strategic goals. By leveraging the existing services and subject matter expertise of these partners, WEDC increases the economic development impact of the funds we deploy.

# > REGIONAL ECONOMIC DEVELOPMENT ORGANIZATIONS (REGIONAL EDOs) - \$500,000

WEDC funds administrative and marketing activities for nine Wisconsin Regional EDOs: 7 Rivers Alliance, Centergy, Grow North, Madison Region Economic Partnership, Milwaukee 7, Momentum West, New North, Prosperity Southwest and Visions Northwest. Wisconsin statute § 238.135 allows WEDC to award annual grants to assist with the marketing activities of the state's Regional EDOs.

While each Regional EDO is organized differently to meet the needs of its respective communities, they all demonstrate regional collaboration with county economic development organizations; municipal economic development organizations; regional planning commissions; workforce development representatives; educators; and private sector stake- holders.

WEDC works closely with the Regional EDOs around the state to facilitate communication and coordinate support for local businesses and communities. Examples of such cooperation over the past year include the following:

- Receiving Federal IMCP Designation (Investing in Manufacturing Communities Partnership); two federal designations now in Wisconsin to advance manufacturing initiatives
- Engaging, educating and leveraging the local economic development partners within each region
- Promoting the regions and the state to business decision makers, site selectors, developers, brokers and commercial real estate executives, as well as domestic and foreign investors, along with expansion of certified and golden shovel sites.
- Increasing participation in the ExporTech™ program and expansion and continuing work with Brookings Institute on Export and Foreign Direct Investment (FDI) expansion
- Developing and implementing an intensive business retention and expansion program to assess the business climate
  with CEO Call Program, Community Blueprints Business Walks, and Business Retention visits and creating a supply
  chain marketplace to connect Wisconsin companies in search of Wisconsin products
- Providing industry sector analysis while assisting towards the creation of Centers of Excellence in food processing, aerospace and advanced composites
- Working with local partners on the creation of makerspace, innovation/incubator centers, launch labs, fab labs, incubators, and co-working docking stations
- Launching the Inspire platform across several regions to better connect workforce development partners with talent
- Expanding involvement in community-based organizations for diversity business development such as Urban League Economic Development & Diversity Summit
- Working with local partners on rural economic development strategies to include advancing wood products, broadband, public infrastructure needs, and talent shortages

• Aligning regional branding with WEDC for a consistent, cohesive message

In addition, the Regional Leadership Council, comprised of the directors from the Regional EDOs identified key initiatives that could be deployed throughout the state in coordination with, and in advancement of, shared goals and strategies with WEDC.

#### WISCONSIN PROCUREMENT INSTITUTE (WPI) - \$305,000

WPI helps companies sell products and services to federal, state and local agencies as well as prime contractors.

WPI navigates the government procurement process for small firms and helps them develop competitive processes and technical capabilities to earn federal contracts. In FY16, WPI engaged with 1,430 unique companies of which 400 were provided impactful assistance, helping them obtain \$119 million in contracts, resulting in 205 jobs created and 676 retained.

### > WISCONSIN CENTER FOR MANUFACTURING & PRODUCTIVITY (WCMP) - \$1,250,000

WCMP, working through the Wisconsin Manufacturing Extension Partnership (WMEP) and the UW-Stout Manufacturing Outreach Center (UW-Stout MOC) provides advisory and implementation services to Wisconsin small and midsize manufacturers throughout Wisconsin to implement Next Generation Manufacturing Strategies, increase business performance and improve competitiveness and profitability through programs such as Exportech™. In FY16, WCMP reached 616 companies with services resulting in \$12 million in cost savings; \$72.7 million in new sales; \$134 million in retained sales; 275 jobs created; and 525 jobs retained.

#### > CENTER FOR TECHNOLOGY COMMERCIALIZATION (CTC) - \$540,000

CTC services delivered by staff and a statewide network of partners include review and analysis of business models and commercialization plans; advice concerning patent, trademark and copyright issues; and assistance to businesses in obtaining federal SBIR/STTR grants. In FY16, CTC provided counseling to 266 distinct business clients, activity which assisted in the creation of 57 new jobs and the retention of an additional five. Note: In addition to this one-on-one assistance, CTC provides significant, in-depth consultation to numerous other businesses in its administration of WEDC's Entrepreneurial Micro-grant Program, SBIR/STTR Matching Grant Program, and the Ideadvance Seed Fund, which is supported through WEDC's Capital Catalyst Program. Outcomes of those activities are included within the respective program listings in this report.

#### > WISCONSIN WOMEN'S BUSINESS INITIATIVE CORPORATION (WWBIC) - \$350,000

WWBIC provides small business owners and aspiring entrepreneurs with an array of educational programming, individual consulting and micro-loan assistance. In FY16, WWBIC provided 1,637 clients with impactful counseling services totaling over seven hours each. WWBIC's micro-loan program provided over \$6.7 million in loan financing to small businesses, including 53 startups. Of the total loan amount, over \$572,000 served businesses in rural Wisconsin. WWBIC's assistance is expected to facilitate the creation of 292 new jobs and the retention of 440 positions.

#### WISCONSIN TECHNOLOGY COUNCIL (WTC) - \$310,000

WTC contributes to the state's high-tech and entrepreneurial economy through its policy work, hands-on work with investors and companies, educational forums and networking events. In FY16, key WTC events, with combined attendance of over 1,200 entrepreneurs, investors, service providers and others, provided select entrepreneurs with unique opportunities and training to advance their ventures. The 2015 Early Stage Symposium featured 45 young firms showcasing their companies to an audience of investors and other advisors, while the 2016 Governor's Business Plan contest provided 77 of the 206 entrants with intensive "pitch" training and culminated in finalists presenting at the Wisconsin Entrepreneurs' Conference. In addition, the Wisconsin Technology Summit facilitated 175 meetings between 45 emerging companies and 15 major Wisconsin firms to explore potential partnerships.

Through the Wisconsin Angel Network housed within WTC, the organization held eight educational seminars for angel investors throughout Wisconsin and is assisting ongoing efforts to develop additional investment groups in the state. WTC/WAN leadership supported nearly 100 distinct companies in navigating channels for accessing investment capital.

#### **BRIGHTSTAR WISCONSIN FOUNDATION - \$50,000**

BrightStar is a 501(c)(3)-designated nonprofit foundation that manages an equity investment fund capitalized by private donations. BrightStar invests primarily in technology-based, high growth early-stage businesses to facilitate job creation and increase economic activity statewide. In FY16, BrightStar made 13 investments totaling over \$1.8 million in 12 startup and early-stage companies.

#### GLOBAL NETWORK OF WEDC'S AUTHORIZED TRADE REPRESENTATIVES (ATRS) - \$310,000

WEDC has ATRs located in high-volume and high-growth-potential markets for Wisconsin companies. In FY16, the Global Network covered 79 countries and consisted of 16 independent contractors, nine of which were under an umbrella contract managed by the Council of Great Lakes and St. Louis Seaway Governors and Premiers. In FY16, the Global Network provided 534 in-country assistances to 105 Wisconsin companies and the WEDC export support services.

WEDC also formalized its export network under the name of Wisconsin Extended Export Partners. These partners include regional and local economic development entities; state and federal agencies; industry groups and chambers of commerce. This network allows WEDC to more rapidly serve the export needs of our Wisconsin companies and it reduces duplication of effort which maximizes budgets of all the partners.

### **BUSINESS OPPORTUNITY LOAN FUND**

#### **STATUS**

Active

#### **INCEPTION**

WEDC FY12

#### **PROGRAM GOAL**

The Business Opportunity Loan Fund (BOLF) Program is intended to incent job creation, job retention, capital investment, and training for businesses that are considering starting up a new operation, expanding an existing operation, or upgrading manufacturing capabilities or processes in Wisconsin. Loans will typically be awarded to businesses that have funding from a lender, other public entity, and/or the business owner(s).

#### PROGRAM DESCRIPTION

WEDC may provide financing options through loans or loan guarantees to businesses that are investing funds to expand or relocate to Wisconsin. BOLF loans are based on need, the quality and quantity of jobs, capital investment, and other program, and statutory and policy requirements. Loans generally cannot exceed \$2 million, except for projects that are deemed to have a high impact to a region. Businesses that qualify may also be eligible for loan guarantees in lieu of loan financing.

#### **ELIGIBILITY REQUIREMENTS**

Loan requests under \$200,000 will generally be referred to the appropriate local or area regional loan fund first. WEDC should not be the primary lender, and public participation should generally not exceed 50 percent of the total project and never exceed the private contribution. A loan guarantee may be considered to leverage financing that the business would not have been able to secure had it not been for the guarantee.

Recipients may use BOLF funds for:

- Working capital
- Equipment
- Building construction and improvements
- Land acquisition
- Private infrastructure improvements
- Asset acquisition

#### INCENTIVES AND AVAILABLE FUNDING

\$9,000,000

#### Job Creation:

For projects in distressed areas or in communities in Wisconsin with populations under 5,000, the amount of the loan may equal up to 25 percent of the annual projected wages for employees earning at least 150 percent of the federal minimum wage, capped at \$100,000 per employee.

For projects in all other areas of the state, the amount of the loan may equal up to 20 percent of the annual projected wages for employees earning at least 150 percent of the federal minimum wage, capped at \$100,000 per employee.

#### Job Creation and Retention:

For projects in distressed areas or in communities in Wisconsin with populations under 5,000, the amount of the loan may equal up to 25 percent of the annual projected wages for employees earning at least 150 percent of the federal minimum wage, capped at \$100,000 per employee.

For projects in all other areas of the state, the amount of the loan may equal up to 20 percent of the annual projected wages for employees earning at least 150 percent of the federal minimum wage, capped at \$100,000 per employee.

#### **Capital Investment:**

Awards made based upon capital investment are eligible for up to 5 percent of the real property costs and up to 3 percent of equipment costs.

#### Loan Guarantee:

The loan guarantee amount and terms will be negotiated on a case by case basis between WEDC and the applicant lender.

#### **EXPECTED OUTCOMES**

Assist 12 businesses; support the creation of 700 jobs and the retention of 1,050 jobs; and achieve a 3:1 leverage of other investment.

#### **FY16 PROGRAM ACTIVITY**

CONTRACTED IN FY16					
When Committed	Awards	Award Amount	Jobs to be Created	Jobs to be Retained	Leverage Ratio
From a prior fiscal year	5	\$7,375,000	517	999	15:1
From current fiscal year	7	\$3,452,000	468	109	6:1
Total	12	\$10,827,000	985	1,108	12:1

- During FY16, the program budget was amended down to \$7,950,000.
- Three commitments made during FY16 totaling \$3,150,000 were not contracted at fiscal year end due to ongoing negotiations.

#### **RECOMMENDED CHANGES**

The 2015-2017 Biennial Budget (2015 Act 55) directs WEDC to award no more than \$5 million in loans in FY17, and sunset the loan program on June 30, 2017.

### SPECIAL PROJECTS LOAN FUND

#### **STATUS**

Active

#### **INCEPTION**

WEDC FY14 (effective 4/22/14)

#### **PROGRAM GOAL**

Special Project Loans are intended to help companies that are preparing for future growth; diversifying operations, markets or product lines to increase competitiveness; or preparing a project site to catalyze future commercial development in the surrounding area. Special Project Loans are intended to be for projects that are not able to be fully funded through traditional private or public sector resources. The loans are to be made for projects that may not have immediate financial payoff, such that a bank or traditional entity would be willing to provide financing, but instead will provide long-term dividends by positioning a region or the state for greater economic growth.

#### **PROGRAM DESCRIPTION**

WEDC may provide shorter-term financing options through loans or loan quarantees to businesses that are investing funds in their Wisconsin locations that may not be eliqible for traditional financing. Special Project Loans or loan quarantees generally cannot exceed \$250,000. Funding is based on financial need, lack of other funding options, improving the business's long-term growth potential in Wisconsin, or emergency business needs.

#### **ELIGIBILITY REQUIREMENTS**

Special Project Loan Fund requests will first be referred to the appropriate local or area regional loan fund when available. Special Project Loans are not intended to replace traditional financing, but rather are to be used for projects that are not able to be fully funded through traditional private or public sector resources, and will enhance or maintain a company's operations in Wisconsin. Public participation should generally not exceed 50 percent of the total project, and should never exceed the private contribution. Loan guarantees will require a 20 percent match by the recipient.

Recipients may use Special Project Loan funds for purposes that include:

- Working capital
- Equipment purchases
- Brownfield remediation
- New product development

#### INCENTIVES AND AVAILABLE FUNDING

\$1,000,000

Special Project Loans shall generally bear an interest rate of 5.0 percent for loans approved in FY16, and typically with a term not to exceed three years, or as negotiated based on project need and level of risk. Loans will generally be for amounts between \$50,000 and \$250,000. Exceptions may be granted for emergency business needs. Specific award amounts will be based on need and repayment capacity.

A loan guarantee may be considered to leverage financing that the business would not have been able to secure had it not been for the guarantee. The amount of the guarantee is negotiated between WEDC and the lender. However, a Special Project guarantee shall generally not exceed 80 percent of the project loan or \$250,000, whichever is less. The guarantee typically will not exceed three years or the term of the loan, whichever is less. The lender must be able to substantiate the need for the guarantee by providing to WEDC a detailed credit analysis for the proposed financial commitment. The guarantee must be approved and contracted by WEDC prior to the closing of the loan.

#### **EXPECTED OUTCOMES**

Assist 15 businesses and achieve a 2:1 leverage of other investment.

#### **FY16 PROGRAM ACTIVITY**

CONTRACTED IN FY16			
When Committed	Awards	Award Amount	Leverage Ratio
From current fiscal year	1	\$178,700	1:1
TOTAL	1	\$178,700	1:1

• One commitment made in FY16 totaling \$200,000 was not contracted at fiscal year end due to ongoing negotiations.

#### **RECOMMENDED CHANGES**

WEDC will discontinue the program for FY17.

# CLEAN ENERGY MANUFACTURING REVOLVING LOAN FUND

#### **STATUS**

Inactive

#### **INCEPTION**

WEDC FY14

#### **PROGRAM GOAL**

Manufacturing is a critical industry in Wisconsin. The Clean Energy Manufacturing Revolving Loan Fund Program is primarily intended to support manufacturing startups and existing manufacturing businesses that develop or expand processes that contribute to the reduction of fossil fuel consumption. Clean energy job creation and/or retention is also a goal.

#### PROGRAM DESCRIPTION

The program will target low-interest loans of up to \$1,000,000 to private sector businesses for projects that promote:

- Energy efficiency measures through a reduction of industrial/manufacturing facility use of fossil fuels.
- Elimination or reduction of a waste product by using it as a feedstock for energy production.
- Biogas production projects.
- Other cost-effective energy reduction or clean energy projects will be considered.

The low-interest loans will be offered on a competitive basis. The primary use of the funds will be for equipment. For FY15, preference was given to food and beverage industry, which is a key manufacturing sector in Wisconsin.

It has a much greater than average potential for waste-to-energy projects that can simultaneously solve operating cost burdens (disposing of waste materials) and produce cost-effective energy solutions.

#### **ELIGIBILITY REQUIREMENTS**

Applicant: The entity must be a Wisconsin for-profit manufacturing business, as classified under Wis. Stat. §70.995(2), locating or expanding in Wisconsin.

Project Location: The clean energy project must be in a facility or plant located in Wisconsin. Match: Applicant must provide more than 50 percent of total project costs.

Eligible Costs: Loan funds can only be used for purchase of equipment that was not purchased prior to the date the loan was awarded.

Project Completion Timeline: Project completion will be expected within 18 months of the award date.

Other Loans from WEDC: If an applicant has other awards with WEDC, all reporting and repayments (if applicable) must be current at the time of award. In addition, preference will be given to projects that do not currently have a State Energy Program loan through WEDC.

Note: Startup manufacturing businesses will only be considered if they have demonstrated strong repayment capacity, and will require an unlimited personal guaranty; preference will be made for WEDC first position on equipment used for collateral.

#### **INCENTIVES AND AVAILABLE FUNDING**

Inactive

This program provides loans of up to \$1,000,000 for approved clean energy projects. Loan terms include a 2.0 percent interest rate from the time of loan fund disbursement for up to seven years or the life expectancy of the equipment being financed, whichever is less.

#### **EXPECTED OUTCOMES**

No new awards expected to be made.

#### **FY16 PROGRAM ACTIVITY**

	CONTRACTED IN FY16	
When Committed	Awards	Award Amount
From current fiscal year	1	\$777,713
TOTAL	1	\$777,713

#### **RECOMMENDED CHANGES**

None

### INDUSTRIAL REVENUE BONDING

#### **STATUS**

Active

#### **INCEPTION**

Industrial Revenue Bond (IRB) Program financing was authorized in Wisconsin in 1969. Authorized under Wis. Stat. §66.1103, § 238.10 and §238.11, and 26 U.S. Code §144, §146 and §147.

#### **PROGRAM GOAL**

The IRB Program allows Wisconsin municipalities to support industrial development through the sale of tax-exempt bonds. The bonds are issued by municipalities, community development authorities or redevelopment authorities. The bond proceeds are then loaned to businesses to finance capital investment projects, primarily at manufacturing facilities.

Unlike most conventional loans, IRBs can offer businesses a convenient, long-term, and often a fixed-rate financing package. The interest earned on IRBs is exempt from federal income taxes. The bond buyer is willing to accept a lower rate of interest in exchange for tax-free income. Therefore, the goal of the program is to incent expansions of manufacturing facilities in Wisconsin.

#### PROGRAM DESCRIPTION

IRBs are tax-exempt bonds that can be used to stimulate capital investment and job creation by providing private borrowers with access to financing at interest rates that are lower than conventional bank loans. The IRB process involves five separate entities: borrower, lender, bond attorney, issuer, and WEDC. WEDC allocates the bonding authority or the volume cap for the program under Wis. Stat. §238.10.

#### **ELIGIBILITY REQUIREMENTS**

Manufacturers can use the bond proceeds for building, land and equipment but not working capital. There are restrictions on bond size and total capital expenditures. Manufacturing includes nearly every type of processing that results in a change in the condition of tangible personal property. According to federal tax law, the maximum size of a bond issue is \$10 million. For bond issues exceeding \$1 million, capital expenditures in the municipality where the project is located cannot exceed \$20 million during the three years before and the three years after the date the bonds are issued. The \$20 million capital expenditure limitation includes any principal user of the facility and also related persons (defined as a more than 50 percent owner of stock or partnership interests). Also, the total amount of IRBs outstanding at all related operations of the business, in all states, may not exceed \$40 million. Exempt projects do not have to comply with the \$10 million maximum bond size, the \$20 million capital expenditure limit, and the \$40 million aggregate limit. Exempt projects include airports, docks and wharves, mass-commuting facilities such as high-speed rail, facilities for furnishing water, sewage facilities, solid waste disposal facilities, facilities for the local furnishing of electric energy or gas, facilities for local district heating and cooling, and qualified hazardous waste facilities.

#### **INCENTIVES AND AVAILABLE FUNDING**

\$282,878,200 in available allocation for calendar year 2015.

As IRB allocations are distributed on a calendar year basis, the funding allocation for this program crosses fiscal years. The incentive in this program is access to tax-exempt bonds at interest rates that are lower than conventional bank loans (typically 75 percent of the current prime rate).

#### **EXPECTED OUTCOMES**

Assist 10 businesses

#### **FY16 PROGRAM ACTIVITY**

CONTRACTED IN FY16			
When Committed	Awards	Award Amount	
From current fiscal year	4	\$17,515,000	
TOTAL	4	\$17,515,000	

• WEDC made one Qualified Energy Conservation Bond allocation for \$2,836,369 under §26USC 54D, §26 USC 6431 in FY16.

#### **RECOMMENDED CHANGES**

No substantive changes

### **WORKFORCE TRAINING GRANT**

#### **STATUS**

Active

#### **INCEPTION**

WEDC FY12

#### **PROGRAM GOAL**

The Workforce Training Grant (WTG) Program supports businesses making a firm commitment to locate a new facility or expand an existing facility in Wisconsin that is developing a product, process or service that requires training in new technology and industrial skills or needs to upgrade skills in order to retain Wisconsin workforce.

#### **PROGRAM DESCRIPTION**

The program aids businesses in workforce retention and expansion into new markets and technology. The program provides grant funds to businesses to upgrade or improve the job-related skills of a business's full-time employees. Grant funds may be approved for eligible training provided to existing and new employees in full-time jobs.

#### **ELIGIBILITY REQUIREMENTS**

Eligible reimbursable and matching training costs include training wages (of production employees through supervisors), training materials and trainer costs. Routine training is ineligible. Eligible training costs do not include development of labor training program curriculum, travel expenses, food and lodging. Job training should focus on new technology, industrial skills or manufacturing processes. The training must not be currently available through other resources.

#### INCENTIVES AND AVAILABLE FUNDING

Not applicable at the beginning of FY16; budget amended to \$450,000.

The incentive is a grant of 50 percent of eligible training costs, up to \$5,000 per employee trained. The maximum award is \$200,000.

#### **EXPECTED OUTCOMES**

Potential of one business assisted; 80 trained

#### **FY16 PROGRAM ACTIVITY**

	CONTRACTED IN FY16	
When Committed	Awards	Award Amount
From a prior fiscal year	1	\$200,000
TOTAL	1	\$200,000

- During FY 16, the program budget was amended to \$450,000.
- One commitment made during FY16 totaling \$450,000 was not contracted at fiscal year end due to ongoing negotiations.

#### **RECOMMENDED CHANGES**

No substantive changes

### CAPACITY BUILDING GRANT

#### **STATUS**

Active

#### **INCEPTION**

WEDC FY13

#### **PROGRAM GOAL**

Capacity Building Grant Program funds assist local and regional economic development groups, furthering the efforts of WEDC to create an advanced economic development network within the state. Funding will generally be provided for projects that will serve as models that can be replicated across the state of Wisconsin.

#### PROGRAM DESCRIPTION

The program assists local and regional economic development groups, furthering the efforts of WEDC to create an advanced economic development network within the state of Wisconsin. The primary use of the funds is for assessments of the economic competitiveness of the area; development of a Comprehensive Economic Development Strategy; and support of strategies that will benefit the recipient organizations and their members through operational efficiencies, strategy development, education/skill development or increased collaboration with other organizations.

#### **ELIGIBILITY REQUIREMENTS**

Local and regional economic development groups may use the funds for purposes that meet goals such as:

- Local or regional assessments of the economic competitiveness of the area (e.g., workforce, infrastructure, sustainability, export capacity and competitiveness).
- Development and implementation of a Comprehensive Economic Development Strategy.
- Initiatives that will benefit the organizations or their members through operational efficiencies, strategy development, education/skill development or increased collaboration with other organizations.
- Implementation or replication of successful pilot programs or economic development best practices.
- Marketing by regional economic development organizations. In accordance with Wis. Stat. §238.135, regional economic
  development organizations may receive grants not to exceed \$100,000 or the amount of matching funds the organization
  obtains from sources other than WEDC or the state, whichever is less, to fund marketing activities.

Capacity Building funding will not be provided for existing or ongoing operational costs, staff salaries or costs incurred prior to receiving an award. CB funding also will not be provided for ongoing operational costs, except that staff time may be allowed for reimbursement if the recipient provides validation that the staff time is tied to the specific project being funded by the CB grant through time and expense tracking, with a cap of staff time reimbursement being no more than 25 percent of the total reimbursable amount.

WEDC may take the following into account when evaluating Capacity Building Grant applications:

- the likelihood the proposed effort will result in long-term benefits to the organization or its members;
- the degree to which the organization can influence state or regional economic conditions (e.g., number of localities served, membership size);

- the extent to which the problem has been approached through regional collaboration with other economic development groups and other local jurisdictions;
- the financial need demonstrated by the applicant; and
- the extent to which the proposed effort can be replicated throughout Wisconsin. WEDC may require project match depending on the project's attributes.

#### **INCENTIVES AND AVAILABLE FUNDING**

\$550,000

The incentives in this program are generally grants of up to \$50,000.

#### **EXPECTED OUTCOMES**

Assist eight projects

#### **FY16 PROGRAM ACTIVITY**

	CONTRACTED IN FY16	
When Committed	Awards	Award Amount
From a prior fiscal year	3	\$145,000
From current fiscal year	8	\$338,000
Total	11	\$483,000

• Five commitments made during FY16 totaling \$178,125 were not contracted at fiscal year end due to ongoing negotiations.

#### **RECOMMENDED CHANGES**

WEDC will add a pilot Entrepreneurial Support competitive grant opportunity to this program in FY17.

### **BUSINESS DEVELOPMENT TAX CREDIT**

#### **STATUS**

Active

#### **INCEPTION**

2015 Wisconsin Act 55

#### **PROGRAM GOAL**

The goal of the Business Development Tax Credit (BTC) Program is to incent new and expanding businesses in the state of Wisconsin

#### PROGRAM DESCRIPTION

The BTC Program is a performance-based, refundable income tax credit program designed to encourage business development in Wisconsin. The program supports job creation, capital investment, training, and corporate headquarters location or retention by providing businesses located in or relocating to Wisconsin with refundable tax credits that can help to reduce their Wisconsin income/franchise tax liability or provide a refund, thereby helping to enhance their cash flow to expand the project's scope, accelerate the timing of the project or enhance payroll.

#### **ELIGIBILITY REQUIREMENTS**

BTC projects must meet the requirements contained in Wis. Stat. §238.308.

Businesses located in or relocating to Wisconsin may be eligible for BTCs. A business that annually increases net employment in the company's Wisconsin-based workforce may be eligible for BTCs. Individual businesses may qualify for tax credits only for eligible activities that occur after an eligibility date established by WEDC. Positions that are created as a result of the tax credits claimed shall be maintained for at least five years after the certification date established by WEDC. Eligible businesses can earn BTCs for the following activities:

- Job creation: The amount of tax credits awarded for job creation may equal up to 10 percent of the annual wages for eligible employees in full-time jobs. In an economically distressed area, the amount of tax credits may equal up to an additional 5 percent of the annual wages for eligible employees.
- Capital investment: The amount of tax credits awarded for new capital investment may equal up to 3 percent of the business's personal property investment and up to 5 percent of its new real property investment.
- Job training: The amount of tax credits awarded for training may equal up to 50 percent of eligible training costs
- Corporate headquarters: The amount of tax credits awarded for the location or retention of a corporate head quarters may equal up to 10 percent of the annual wages of positions created or retained for eligible employees

Generally, the maximum tax credit award amount for a project will be determined by calculating the greater of the maximum amount the recipient could earn under either job creation or capital investment. WEDC is not required to award the recipient the maximum amount allowed for under the calculation. A certification for BTC tax benefits may remain in effect for no more than ten cumulative years.

#### INCENTIVES AND AVAILABLE FUNDING

Subject to a reallocation of additional funds under §238.15(3)(d), WEDC will allocate no more than \$17,000,000 in tax credits for certified businesses in calendar year 2016.

#### **EXPECTED OUTCOMES**

Based upon the expectation of awarding \$9,000,000 in BTC credits, this program is expected to support the creation of 1,000 jobs and retention of 1,800 jobs through awards to 15 businesses.

#### **FY16 PROGRAM ACTIVITY**

		CONTRACTED I	N FY16		
When Committed	Awards	Award Amount	Jobs to be Created	Jobs to be Retained	Leverage Ratio
From current fiscal year	17	\$6,813,000	1,375	3,602	31:1
Total	17	\$6,813,000	1,375	3,602	31:1

- 21 commitments made during FY16 totaling \$8,826,000 were not contracted at fiscal year end due to ongoing negotiations.
- On June 13, 2016, the Joint Committee on Finance approved the reallocation of \$8,000,000 in QNBV tax credits to the BTC program as authorized under §238.15(3)(d).

#### **RECOMMENDED CHANGES**

No substantive changes

### **ECONOMIC DEVELOPMENT TAX CREDIT**

#### **STATUS**

Active

#### INCEPTION

2009 Wisconsin Act 2; Wisconsin Statutes §§ 238.301-.306

#### **PROGRAM GOAL**

The goal of the Economic Development Tax Credit (ETC) Program is to incent new and expanding businesses.

#### **PROGRAM DESCRIPTION**

The ETC Program supports job creation, job retention, capital investment, training, and the location or retention of corporate headquarters by providing companies with non-refundable tax credits that can help to reduce their Wisconsin state income tax liability, thereby helping to enhance their cash flow to either expand the expansion project's scope, accelerate the timing of the project or enhance payroll.

#### **ELIGIBILITY REQUIREMENTS**

ETC projects must meet the requirements contained in Wis. Stat. §238.301-306.

Businesses located in or relocating to Wisconsin may be eligible for ETCs. A business may qualify for tax credits only for eligible activities that occur after an eligibility date established by WEDC. Positions that are created as a result of the tax credits claimed shall be maintained for at least five years after the certification date established by WEDC. Eligible businesses can earn ETCs for the following activities:

- Job creation and retention
- Capital investment
- Job training
- Corporate headquarters

Although non-refundable, the credits may be transferred in exchange for non-cash consideration subject to certain conditions.

#### **INCENTIVES AND AVAILABLE FUNDING**

\$9,192,533 remaining allocation

Incentives are in the form of non-refundable, transferrable tax credits awarded depending on the type of activity. Up to \$15,000,000 in existing ETC allocation may be certified for transfer. Transferable awards are generally capped at \$500,000.

#### Job Creation and Retention

Tax credits allocated for the creation of new full-time jobs or the retention of existing full-time jobs will be based on the following table:

	JOB CREATION AND RETENTION	
Tier	Wage Range	Tax Credit
1	Full-time jobs paying from 150 percent to less than 200 percent of the federal minimum wage	Up to \$3,000 per job
2	Full-time jobs paying from 200 percent to less than 250 percent of the federal minimum wage	Up to \$5,000 per job
3	Full-time jobs paying 250 percent or more of the federal minimum wage	Up to \$7,000 per job

Award amounts within a given tier will be made with consideration of unemployment rates, recent layoffs, health benefits, regional poverty rates, distressed county, per capita income, and public involvement necessary to move the project forward.

The per job tax credits allocated in the contract will be based on the average tax credit per eligible employee.

#### **Capital Investment**

Capital investment tax credits are allocated at up to 3 percent of the eligible investment for personal property and up to 5 percent of the eligible investment for real property.

#### **Job Training**

Training tax credits are allocated at up to 50 percent of the eligible training costs or \$5,000 per employee being training, whichever is less.

#### **Corporate Headquarters**

Corporate headquarters tax credits may be allocated for created or retained positions performing corporate headquarters functions, according to the following table:

	CORPORATE HEADQUARTERS	
Tier	Wage Range	Tax Credit
1	Full-time jobs paying from 150 percent to less than 200 percent of the federal minimum wage	Up to \$4,000 per job
2	Full-time jobs paying from 200 percent to less than 250 percent of the federal minimum wage	Up to \$6,000 per job
3	Full-time jobs paying from 250 percent to less than 500 percent of the federal minimum wage	Up to \$8,000 per job
4	Full-time jobs paying 500 percent or more of the federal minimum wage	Up to \$10,000 per job

The per job tax credits allocated in the contract will be based on the average tax credit per eligible employee.

#### **EXPECTED OUTCOMES**

Assist 21 businesses, support the creation of 1,612 new jobs and retention of 537 jobs, and provide a 4:1 leverage ratio.

		CONTRACTED I	N FY16		
When Committed	Awards	Award Amount	Jobs to be Created	Jobs to be Retained	Leverage Ratio
From a prior fiscal year	15	\$8,445,400	936	2,238	22:1
From current fiscal year	17	\$8,119,000	690	4,044	41:1
TOTAL	32	\$16,604,400	1,626	6,282	32:1

#### **RECOMMENDED CHANGES**

2015 Act 55 created the Business Development Tax Credit Program, which consolidated the Economic Development and Jobs Tax Credit Programs into a single refundable incentive program to be used for business development opportunities beginning in calendar year 2016. The ETC Program sunset Dec. 31, 2015 for making new awards.

### **DEVELOPMENT OPPORTUNITY ZONE**

#### **STATUS**

Active

#### **INCEPTION**

1993 Act 232, 1997 Act 27, 2005 Act 259, 2009 Act 2, Wis. Stat. §238.395s.

#### **PROGRAM GOAL**

The goal of the Development Opportunity Zone (DOZ) Program is to incent new and expanding businesses in the cities of Beloit. Janesville and Kenosha.

#### PROGRAM DESCRIPTION

The program incents job creation, job retention, capital investment and environmental remediation by providing nonre-fundable tax credits that can help to reduce a company's Wisconsin state income tax liability, thereby helping to enhance its cash flow to either increase the expansion project's scope, accelerate the timing of the project or enhance payroll. Also, the program incents the creation of jobs for target group members.

#### **ELIGIBILITY REQUIREMENTS**

DOZ projects must meet the requirements as contained in Wis. Stat. §238.395, §71.07 (2dm) and (2dx), §71.28 (1dm) and (1dx), §71.47 (1dm) and (1dx), and §76.636. These statutes cover definitions, eligibility and limits on these tax credits. Generally, businesses located in, or relocating to, an area designated as a Development Opportunity Zone under Wis. Stat. §238.395(1) (currently the Cities of Beloit, Janesville, and Kenosha) may be eligible for DOZ tax credits. A certified business may qualify for tax credits only for activities that occur after an eligibility date established by WEDC. Credits may be earned for the following activities:

#### Job Creation/Retention

Job creation allocations will be based on projected jobs to be created over three years. Businesses will earn tax credits over three years and must maintain those jobs for five years, commencing on the date the company is certified as eligible for tax credits.

#### Capital Investment

Tax credits allocated for capital investment must meet the following criteria:

- There must be capital investment in a project that is beyond a certified business's normal capital expenditures.
- This specific purpose includes, but is not limited to, diversifying product lines and modernizing and enhancing the efficiency of production processes.
- The amount of the investment is at least \$10,000 for each full-time employee working at the certified business's project location or \$1,000,000, whichever is less.

#### **Environmental Remediation**

Tax benefits for environmental remediation are determined as 50 percent of eligible costs.

#### INCENTIVES AND AVAILABLE FUNDING

\$4,772,650-Janesville; \$488,000-Beloit; \$4,250,000-Kenosha

#### The DOZ Program offers incentives across three categories:

Job Creation/Retention Credit: Credits may be earned according to the pay grade of job being created or retained.

- FTE paying at least 150 percent of federal minimum wage up to \$6,000 per job
- FTE paying at least 150 percent of federal minimum wage and employing a member of a targeted group –up to \$8,000 per job
- Award amounts within a given tier will be made with consideration of unemployment rates, recent layoffs, health benefits, regional poverty rates, distressed county status, per capita income, and public involvement necessary to move the project forward.

Capital Investment Credit: Credits may be allocated at a rate of up to 3 percent of all eligible capital investment.

**Environmental Remediation Credit:** Credits may be allocated at a rate of up to 50 percent of the eligible environmental remediation costs (including investigation, but only if actual remediation follows the investigation).

#### **EXPECTED OUTCOMES**

Assist five businesses and support the creation of 10 jobs and retention of 40 jobs.

#### **FY16 PROGRAM ACTIVITY**

CONTRACTED IN FY16				
When Committed	Awards	Award Amount	Jobs to be Created	Jobs to be Retained
From a prior fiscal year	1	\$63,750	21	22
From current fiscal year	1	\$1,800,000	300	590
TOTAL	2	\$1,863,750	321	612

#### **RECOMMENDED CHANGES**

No substantive changes

### **ENTERPRISE ZONE**

#### **STATUS**

Active

#### **INCEPTION**

2005 Act 361, 2009 Act 266, 2009 Act 267; 238.399, Wis. Stats.

#### **PROGRAM GOAL**

The goal of the Enterprise Zone Program is to incent projects involving expansion of existing Wisconsin businesses or relocation of major business operations from other states to Wisconsin.

#### **PROGRAM DESCRIPTION**

The Enterprise Zone Program supports job creation, job retention, capital investment, training, and Wisconsin supply chain investment by providing companies with refundable tax credits that can help to reduce their Wisconsin state income tax liability or provide a refund, thereby helping to enhance their cash flow to either expand the expansion project's scope, accelerate the timing of the project or enhance payroll.

#### **ELIGIBILITY REQUIREMENTS**

Enterprise Zone tax credit projects must meet the requirements in §§ 238.399, 71.07 (3w), 71.28 (3w), and 71.47 (3w), Wis Stats. Among other things, these statutes cover applicable definitions, eligibility for tax benefits, and limits on the tax benefits.

Businesses located in or relocating to Wisconsin may be eligible for Enterprise Zone tax credits. A certified business may qualify for tax credits only for eligible activities that occur after an eligibility date established by WEDC. Positions that are created as a result of the tax credits claimed shall be maintained for at least five years after the certification date established by WEDC. Tax credits can be earned over a period of up to 12 years.

#### INCENTIVES AND AVAILABLE FUNDING

As of June 30, 2015, 11 of 30 Enterprise Zone designations are still available for use–8 standard and 3 rural (<5,000). The incentives under this program are refundable tax credits according to the following stipulations:

#### **Enterprise Zone Job Creation Credit**

A tax credit equal to no more than 7 percent of the net increase in zone payroll from base in a Tier I county or municipality, less \$20,000 per new, full-time employee and up to \$100,000 per employee, or a 7 percent tax credit against the lesser of the net increase in state payroll and zone payroll from base in a Tier II county or municipality, less \$30,000 per new, full-time employee and up to \$100,000 per employee. Calculations are relative to a base year which is fixed as the year before the zone takes effect. This benefit may be awarded for up to 12 years.

#### **Enterprise Zone Job Retention Credit**

A tax credit equal to no more than 7 percent of the taxpayer's enterprise zone payroll in a Tier I county or municipality that is paid to full-time employees who earn more than \$20,000, but less than \$100,000, in annual wages, less the amount paid to new full-time employees, or no more than 7 percent of the taxpayer's enterprise zone payroll in a Tier II county o

municipality that is paid to full-time employees who earn more than \$30,000, but less than \$100,000, in annual wages, less the amount paid to new full-time employees. This benefit may be awarded for up to five years.

Training Credit

The business may also claim 100 percent of its annual job-related training costs for training employees who work within the zone:

- Amount paid to upgrade or improve skills of full-time employees
- Amount paid to train any full-time employees on new technology
- Amount paid to train full-time employees who are in their first full-time job

#### **Investment Credit**

The business may also claim up to 10 percent of its significant capital expenditures.

### Wisconsin Supply Chain Credit

The business may also claim up to 1 percent of the amount it paid to purchase tangible personal property, items, property, goods or services from Wisconsin vendors. Businesses may not claim the Wisconsin Supply Chain Credit and the Investment Credit for the same expenditures.

### **EXPECTED OUTCOMES**

Assist three businesses, support the creation of at least 1,500 jobs and the retention of at least 1,000 jobs.

### **FY16 PROGRAM ACTIVITY**

		CONTRACTED IN F	Y16		
When Committed	Awards	Award Amount	Jobs to be Created	Jobs to be Retained	
From a prior fiscal year	2	\$23,500,000	1,144	820	
TOTAL	2	\$23,500,000	1,144	820	

<sup>•</sup> One commitment made during FY16 totaling \$22,500,000 was not contracted at fiscal year end due to ongoing negotiations.

### **RECOMMENDED CHANGES**

### **JOBS TAX CREDIT**

### **STATUS**

Active

### **INCEPTION**

2009 Wisconsin Act 28; Wisconsin Statutes §238.16

### **PROGRAM GOAL**

The goal of the Jobs Tax Credit Program is to incent projects involving major expansion of existing Wisconsin businesses or relocation of major business operations from other states to Wisconsin.

### PROGRAM DESCRIPTION

The program supports job creation and training by providing companies with refundable tax credits that can help to reduce their Wisconsin state income tax liability or provide a refund, thereby helping to enhance their cash flow to expand the expansion project's scope, accelerate the timing of the project or enhance payroll.

### **ELIGIBILITY REQUIREMENTS**

Businesses located in or relocating to Wisconsin that are increasing net employment in the state every year for which the business claims tax credits may be eligible for jobs tax credits. A certified business may qualify for tax credits only for eligible activities that occur after an eligibility date established by WEDC. Positions that are created as a result of the tax credits claimed shall be maintained for at least five years after the certification date established by WEDC. Special consideration for jobs tax credits is given to manufacturing businesses.

### INCENTIVES AND AVAILABLE FUNDING

\$10 million in allocation available in CY15.

The 2015-2017 Biennial Budget (2015 Act 55) directed WEDC to make no new awards under the program after December 31, 2015; however, WEDC suspended making awards under this program in August 2015.

The funding available for the Jobs Tax Credit Program is non-transferable, refundable tax credits for businesses located in Tier I and II areas.

#### Job Credit

In a Tier I county or municipality, the amount of tax credits may equal up to 10 percent of the annual wages for employees earning at least 150 percent of federal minimum wage. Credits may not be earned for wages over \$100,000. In a Tier II county or municipality, the amount of tax credits may equal up to 10 percent of the annual wages for employees earning at least \$30,000. Credits may not be earned for wages over \$100,000. Tier I and Tier II counties or municipalities will be designated by WEDC on a project-by-project basis.

### **Training Credit**

So long as the business shows to WEDC that it is increasing its net employment every year for which it claims credits, the business may also claim its annual job-related training costs for training employees that improves the job-related skills of any eligible employee, trains any eligible employee on the use of job-related new technologies or provides job-related training to any eligible employee whose employment with the business represents the employee's first full-time job.

Credits can be earned for each year the business increases its net employment level above the base year employment levels in the state, up to the total award amount.

### **EXPECTED OUTCOMES**

Assist 10 businesses, support the creation of 500 jobs.

### **FY16 PROGRAM ACTIVITY**

		CONTRACTED IN FY16		
When Committed	Awards	Award Amount	Jobs to be Created	Jobs to be Retained
From a prior fiscal year	15	\$14,745,000	1672	3,991
From current fiscal year	2	\$700,000	96	466
TOTAL	17	\$15,445,000	1,768	4,457

### **RECOMMENDED CHANGES**

2015 Act 55 created the Business Development Tax Credit, which consolidated the Economic Development and Jobs Tax Credit Programs into a single refundable incentive program to be used for business development opportunities beginning in calendar year 2016. The Jobs Tax Credit Program sunset Dec. 31, 2015 for making new awards.

### MINORITY BUSINESS DEVELOPMENT

### **STATUS**

Active

### **INCEPTION**

WEDC FY12

### **PROGRAM GOAL**

The objectives of the Minority Business Development (MBD) Program are to spur new minority-owned business (MOB) creation and expansion of existing MOBs, increase business diversity in minority communities, and increase access to capital.

### PROGRAM DESCRIPTION

The program is designed to support minority business development through business creation and expansion, as well as minority community business attraction. This is accomplished through direct grant assistance to qualifying minority business associations in Wisconsin. Grant assistance is provided to minority business associations for lending and technical assistance, and is used as a pass-through to fund training.

In turn, these investments by the Minority Revolving Loan Funds (RLFs) are intended to promote job creation and retention in minority communities. The investments should also: minimize the risks of lending to an unqualified business borrower; manage credit and loan administration and monitor minority owned business and loan performance; and significantly raise the business competence of participating companies to increase their capacity and capability to diversify revenue streams and market segments. As a whole, the program is devised to have a catalytic effect to grow the business climate of minority communities as well as enhancing the overall business health in the minority communities of Wisconsin.

#### **ELIGIBILITY REQUIREMENTS**

Eligible grant recipients are not-for-profit, minority business associations that administer Minority Revolving Loan Funds and serve the minority business community. Eligible grant recipients include minority chambers of commerce, minority business alliances and consortia. The applicant must have demonstrated professional capacity, financial stability and viability, and whether there is a demonstrated need in the minority community for non-commercial MRLF assistance.

To qualify for a technical assistance award, there must be evidence that the recipient organization lacks adequate capacity to execute an RLF.

### INCENTIVES AND AVAILABLE FUNDING

\$400,000

Minority business associations may receive up to \$200,000 in RLF grant investment and up to \$100,000 in technical assistance for administrative support to both administer the RLF and to develop additional leverage in the RLF. Recipients may be eligible for additional funding to provide financial assistance to their partner organizations.

### **EXPECTED OUTCOMES**

Assist four business associations to support the financing of 24 businesses

### **FY16 PROGRAM ACTIVITY**

CONTRACTED IN FY16					
When Committed	Awards	Award Amount	Businesses		
From a prior fiscal year	4	\$400,000	20		
TOTAL	4	\$400,000	20		

- During FY16, the program budget was amended up to \$575,000.
- Included in the current fiscal year award contracts are expectations that an additional 90 businesses will receive technical assistance through counseling and workshops.
- Five commitments made during FY16 totaling \$575,000 were not contracted at fiscal year end due to ongoing negotiations.

### **RECOMMENDED CHANGES**

### HISTORIC PRESERVATION TAX CREDIT

### **STATUS**

Active

### **INCEPTION**

2013 Wisconsin Act 62

### **PROGRAM GOAL**

The goal of the Historic Preservation Tax Credit (HTC) Program is to encourage reinvestment into Wisconsin's aging communities. This incentive is intended to jump-start Wisconsin's main streets, downtowns and small businesses to support Wisconsin's economy.

### **PROGRAM DESCRIPTION**

The program provides transferable tax credits to eligible entities rehabilitating certified historic buildings. The Qualified Rehabilitated Buildings Program provides similar credits to pre-1936 non-historic properties in Wisconsin. Both credits are 20 percent of qualified rehabilitation expenses and may be transferred to a third party in exchange for cash. Historic rehabilitations incented through this program must be recommended by the State Historic Preservation Officer (SHPO) as certified historic properties. Qualified Rehabilitated Buildings will apply directly to WEDC for the non-historic credit.

On June 23, 2014, WEDC placed a moratorium on the receipt of applications for the HTC Program pending a review of the program. After this review, it was determined that WEDC would lift the moratorium on the Certified Historic Buildings Program due to the rigorous application process required by SHPO and the National Park Service prior to submitting applications to WEDC.

### **ELIGIBILITY REQUIREMENTS**

### **Certified Historic Buildings**

For taxable years beginning after Dec. 31, 2013, applicants may be certified to claim tax incentives for qualified rehabilitation expenditures on eligible buildings and projects.

An eligible building must meet the following specifications:

- the property is listed in the National Register of Historic Places or the State Register of Historic Places; or
- is determined by the Wisconsin Historical Society (WHS) to be eligible for listing in the National Register of Historic Places or the State Register of Historic Places; or
- is located in a historic district that is listed in the National Register of Historic Places or the State Register of Historic Places and is certified by the SHPO as being of historic significance to the district, or
- is an outbuilding of an otherwise eligible property certified by the SHPO as contributing to the historic significance of the property.

An eligible project is one in which:

- The cost of the person's qualified rehabilitation expenditure, as defined in section 47(c)(2) of the Internal Revenue Code, is at least \$50,000.
- The rehabilitated property is placed in service after Dec. 31, 2013.

- The proposed preservation or rehabilitation plan complies with standards promulgated under Wis. Stat. §44.02(24) and the completed preservation or rehabilitation substantially complies with the proposed plan.
- No physical work of construction or destruction began prior to the recommendation of the proposed preservation or rehabilitation by the SHPO.
- The eligible costs are not incurred to acquire any building or interest in a building or to enlarge an existing building.
- Evidence is provided that the rehabilitation was recommended by the SHPO for approval by the secretary of the interior.

WEDC's CEO may deny certification to an otherwise eligible project based on funding availability or other application criteria. Funding certifications will be effective for three years commencing on the initial date of certification and must be claimed based on actual qualified rehabilitation expenditures by the conclusion of the three-year period; however, a project may be approved for six years if the rehabilitation is substantial and occurring in phases. WEDC may extend certification windows at its discretion.

### **Qualified Rehabilitated Buildings**

For taxable years beginning after Dec. 31, 2013, applicants may be certified to claim tax incentives for qualified rehabilitation expenditures related to qualified rehabilitated buildings (non-historic).

An eligible building must meet the following specifications:

- The building was placed in service before 1936 and has not been relocated.
- The building must not be a certified historic building. An eligible project is one in which:
  - The cost of the person's qualified rehabilitation expenditure, as defined in section 47(c)(2) of the Internal Revenue Code, is at least \$50,000.
  - At least 50 percent of the building's external walls existing at the time the rehabilitation began must remain in place as external walls at the work's conclusion.
  - At least 75 percent of the building's existing external walls must remain in place as either external or ninternal walls.
  - At least 75 percent of the building's internal structural framework must remain in place.
  - Depreciation (or amortization in lieu of depreciation) is allowable with respect to the building.
  - No physical work of construction or destruction began prior to WEDC certification.

In addition, 2015 Act 55, effective July 14, 2015 permits applicants to be certified to claim tax incentives for qualified (non-historic) rehabilitation expenditures for taxable years beginning after Dec. 31, 2014, if all of the following provisions apply:

- WEDC previously certified the qualified rehabilitation expenditures prior to Jan. 1, 2015.
- The proposed project is located in the city of Green Bay.
- The proposed project is located on the same parcel as the previously certified project or on a parcel contiguous to the previously certified project.
- WEDC determines the applicant is eligible to claim the credit under section 47 of the Internal Revenue Code for the previously certified qualified rehabilitation expenses.

WEDC's CEO may deny certification to an otherwise eligible project based on funding availability or other application criteria. Funding certifications will be effective for three years commencing on the initial date of certification and must be claimed based on actual qualified rehabilitation expenditures by the conclusion of the three-year period. WEDC may extend certification windows at its discretion.

### **INCENTIVES AND AVAILABLE FUNDING**

The fund certifications are awarded on a rolling basis. The incentive through this program is a 20 percent transferable tax credit of qualified rehabilitation expenses.

### **EXPECTED OUTCOMES**

Assist 40 community projects.

### **FY16 PROGRAM ACTIVITY**

	CONTRACTED IN FY16	
When Committed	Awards	Award Amount
From a prior fiscal year	10	\$9,915,226
From current fiscal year	24	\$41,425,082
TOTAL	34	\$51,340,308

Seven commitments made during FY16 totaling \$11,752,845 were not contracted at fiscal year end due to ongoing negotiations.

### **RECOMMENDED CHANGES**

### **BROWNFIELDS GRANT**

### **STATUS**

Active

### **INCEPTION**

1997 Wisconsin Act 27; Wisconsin Statutes §238.13

### **PROGRAM GOAL**

It is estimated that Wisconsin has more than 10,000 brownfield sites, and WEDC's goal is to convert more contaminated sites into productive and shovel ready properties that are attractive for redevelopment. The Brownfields Grant Program provides grant funds to assist local governments, businesses and individuals with assessing and remediating the environmental contamination of an abandoned, idle or underused industrial or commercial facility.

### **PROGRAM DESCRIPTION**

Under the program outlined in Wis. Stat. §238.13, WEDC grants funds to local governments, businesses, nonprofits and individuals for redeveloping commercial and industrial sites that have been adversely affected by environmental contamination.

### **ELIGIBILITY REQUIREMENTS**

Any city, village, town, county, individual or business may apply for funds, provided that the party that caused the environmental contamination and any person who possessed or controlled the environmental contaminant is unknown, cannot be located or is financially unable to pay for the remediation of the soil/groundwater. Phase I and Phase II environmental reports must be completed prior to seeking Brownfields Grant Program funding. Brownfields Grant Program funds may be used for brownfields redevelopment or associated environmental remediation activities on sites with demonstrated soil or groundwater contamination. Eligible costs are determined during a review of the grant application. However, grant funds may typically be used for the following activities:

- The environmental investigation, remediation or monitoring of the site
- The removal of hazardous waste containers
- Soil removal, capping, barrier installation and vapor intrusion systems

### INCENTIVES AND AVAILABLE FUNDING

\$3,500,000

Awards generally do not exceed \$500,000, unless the request for funds is for a project that, due to the size of the brownfield and the degree and extent of contamination, clearly justifies an award beyond normal parameters.

### **EXPECTED OUTCOMES**

Assist 10 community projects.

### **FY16 PROGRAM ACTIVITY**

	CONTRACTED IN FY16	
When Committed	Awards	Award Amount
From a prior fiscal year	6	\$2,351,750
From current fiscal year	9	\$3,587,748
TOTAL	15	\$5,939,498

- During FY16, the program budget was amended up to \$4,100,000.
- Two commitments made during FY16 totaling \$483,292 were not contracted at fiscal year end due to ongoing negotiations.

### **RECOMMENDED CHANGES**

### SITE ASSESSMENT GRANT

### **STATUS**

Active

### **INCEPTION**

1999 Wisconsin Act 9; Wisconsin Statutes §238.133

#### PROGRAM GOAL

The Site Assessment Grant (SAG) Program is detailed in Wis. Stat. §238.133. The initiative provides grant funds to assist local governments with conducting initial environmental assessment and demolition activities on an eligible abandoned, idle or underutilized industrial or commercial site. By identifying and quantifying brownfield contaminants, communities can better develop their own public resources.

### PROGRAM DESCRIPTION

The program provides grants to local governments seeking to redevelop brownfields with pre-development work to identify and quantify any contaminants.

### **ELIGIBILITY REQUIREMENTS**

Eligible entities are local governments, defined as a city, village, town, county, redevelopment authority, community development authority or housing authority, with demonstrable need to perform environmental investigations, demolition of structures, and removal of abandoned containers and underground tank systems. An eligible brownfield site is defined as one or more contiguous industrial or commercial sites where redevelopment is adversely affected by actual environmental contamination.

### INCENTIVES AND AVAILABLE FUNDING

\$1,000,000

Program grants are capped at \$150,000. WEDC administers the SAG Program on a continual application basis and decisions on funding requests are handled throughout the year.

### **EXPECTED OUTCOMES**

Assist 12 communities.

### **FY16 PROGRAM ACTIVITY**

	CONTRACTED IN FY16	
When Committed	Awards	Award Amount
From a prior fiscal year	4	\$462,818
From current fiscal year	9	\$662,845
TOTAL	13	\$1,125,663

- During FY16, the program budget was amended up to \$1,150,000.
- Four commitments made during FY16 totaling \$486,313 were not contracted at fiscal year end due to ongoing negotiations.

### **RECOMMENDED CHANGES**

# **COMMUNITY DEVELOPMENT INVESTMENT GRANT**

### **STATUS**

Active

### **INCEPTION**

WEDC FY13

### **PROGRAM GOAL**

The Community Development Investment (CDI) Grant Program will support local initiatives with a downtown emphasis and incent economic development for communities. These initiatives are anticipated to provide a number of benefits, including:

- The creation and retention of jobs, increases to the local tax base, and the creation of a strong commercial district
- The promotion of vibrant downtown districts that symbolize economic health, quality of life, and a sense of community pride and history, which are relevant factors in residential, industrial, commercial, and professional recruitment.
- Reductions in sprawl and efficient use of infrastructure, tax dollars and land resources.
- The promotion of traditional commercial districts.

### **PROGRAM DESCRIPTION**

The program supports urban, small city and rural community redevelopment efforts by providing financial incentives for shovel-ready projects with emphasis on, but not limited to, downtown community driven efforts. Funded activities should lead to measurable benefits in job opportunities, property values and/or leveraged investment by local and private partners. This grant opportunity is available through two different competitions: high-impact projects and planning or marketing development.

### INCENTIVES AND AVAILABLE FUNDING

\$ 1,500,000

The grants will be limited to 25 percent of project costs up to \$500,000.

Funds will be awarded through a competitive application process. The program will hold one or more competitive processes for high-impact projects and for planning or marketing development. All awards will be judged on merit and will be made at WEDC's discretion.

### **EXPECTED OUTCOMES**

Assist 5 communities, achieve a 10:1 leverage ratio and result in tax base increases

### **FY16 PROGRAM ACTIVITY**

CONTRACTED IN FY16				
When Committed	Awards	Award Amount	Leverage Ratio	
From a prior fiscal year	11	\$2,908,046	17:1	
From current fiscal year	7	\$1,542,883	18:1	
TOTAL	18	\$4,450,929	17:1	

- During FY16, the program budget was amended up to \$2,850,000.
- Five commitments made during FY16 totaling \$1,209,017 were not contracted at fiscal year end due to ongoing negotiations.

### **RECOMMENDED CHANGES**

In FY17, WEDC will change the award process from competitive to continual and eliminate funding for planning and marketing. The maximum grant amount will be reduced to \$250,000 to reflect current practice. In addition, the program will require that annually, at least 50 percent of funds be awarded to communities with population less than 50,000.

### **IDLE SITES REDEVELOPMENT**

### **STATUS**

Active

### INCEPTION

WEDC FY14

### **PROGRAM GOAL**

The Idle Sites Program is intended to stimulate investment and job creation in idle, abandoned and underutilized manufacturing sites that, due to scale and complexity, cannot be redeveloped solely by the private sector. WEDC seeks projects that will enable its financial participation to make underutilized sites more attractive to developers, site selectors and end users so that the distressed property can be placed in a higher use that boosts community investment and generates jobs.

### PROGRAM DESCRIPTION

The program offers grants of up to \$1,000,000 to Wisconsin communities for implementation of redevelopment plans for large industrial sites that have been idle, abandoned, or underutilized for a period of at least five years. Approved projects can use funds for demolition, environmental remediation, or site-specific improvements defined in a redevelopment plan to advance the site to shovel-ready status or enhance the site's market attractiveness.

### **ELIGIBILITY REQUIREMENTS**

### The applicant:

Must be a city, village, town, redevelopment authority, community development authority, or other government entity that has completed an approved redevelopment plan for the targeted project site.

### The project site:

- Must exceed 5 acres and had long term (over 25 years) industrial usage.
- Must exceed 10 acres and must have had long-term (over 25 years) commercial usage.
- Applicants must own the targeted site or demonstrate the legal ability to access the property and perform the work proposed in the application.

### Eligible costs:

- Grant funds can be used for demolition, environmental remediation, or site-specific improvements defined in a redevelopment plan. Eligible costs are determined during the review process, and soft costs are excluded from consideration.
- Grant funds may not be used for environmental work occurring on properties in which the current owner is also a causer who possessed or controlled the contaminant(s) on the site.
- Grant funds may not be used to pay for activities that were conducted prior to a decision being rendered by WEDC on the application.

WEDC funds cannot exceed 30 percent of total project costs.

Preference will be given to sites that are located in high-density urban areas or in central business districts. An approved redevelopment plan demonstrating strong potential for significant measurable economic benefits such as increased generation of property taxes and the creation of full-time permanent jobs will increase the competitiveness of a proposed project.

### **INCENTIVES AND AVAILABLE FUNDING**

\$1,000,000

The incentives in this program are grants of up to \$1,000,000 for redevelopment of idle sites of 10 acres or larger and grants of up to \$500,000 for idle sites of five to 10 acres.

### **EXPECTED OUTCOMES**

Assist two communities, achieve a 10:1 leverage ratio.

### **FY16 PROGRAM ACTIVITY**

- During FY16, the program budget was amended up to \$2,300,000.
- Five commitments made during FY16 totaling \$2,3000,00 were not contracted at fiscal year end due to ongoing negotiations.

### **RECOMMENDED CHANGES**

WEDC will decrease the maximum award amount to \$500,000 to reflect current practice.

# MAIN STREET AND CONNECT COMMUNITIES

### **STATUS**

Active

### **INCEPTION**

1987 Wisconsin Main Street Act; Wisconsin Statutes §238.127

### **PROGRAM GOAL**

Recognizing that healthy downtowns and urban commercial districts are important to local economies and quality of life for residents, WEDC participates in the National Trust for Historic Preservation's Main Street Program which advocates restoration of the historic character of downtowns while pursuing traditional strategies such as marketing, business recruitment and retention, real estate development, market analysis and public improvements.

### **PROGRAM DESCRIPTION**

WEDC provides technical assistance to communities in the planning, management and implementation of strategic development projects in downtowns and urban neighborhoods. This includes Main Street support and expanded to include a new downtown assistance program, Connect Communities, which is aimed at supplementing the Main Street Program by expanding services to more downtowns across the state. WEDC will maintain partnerships and develop new ones with other state and local public and private entities such as the Wisconsin Downtown Action Council, UW-Extension and USDA Rural Development to provide services to municipalities undertaking downtown revitalization.

### **ELIGIBILITY REQUIREMENTS**

Eligible entities for Connect Communities and Main Street communities are communities with a central or core business district and demonstrated local commitment.

Seven criteria used to select eligible Main Street communities are outlined in the Main Street application and scoring guide-lines.

- 1. Organizational Capability: An applicant's ability to bring financial and volunteer resources together according to the National Main Street Center's four-point approach to downtown revitalization.
- 2. Public Sector Commitment: The participation from local government in the form of financial and staff commitment to the local downtown revitalization effort.
- 3. Private Sector Commitment: The participation from local businesses and individuals in the form of financial and volunteer commitment to the local downtown revitalization effort.
- 4. Financial Capacity: The ability of the community to bring together comprehensive financial resources to adequately support the downtown revitalization program. This includes funds to employ a local program manager to manage the effort for at least five years. Communities with populations of 5,000 or more must employ a full-time, paid program manager and meet a minimum budget requirement. Communities of fewer than 5,000 people must employ a half-time program manager and meet a minimum budget requirement. A community's ability and commitment to hiring design consultants and providing training will also be taken into consideration.
- 5. Need: Applicants must show that they need the Main Street Program. This need is exhibited by vacancy rate, excessive competition from competing areas, blight, inappropriate history of design projects, and business mix issues.
- 6. Physical capacity: An applicant's ability to show that they have sufficient building stock, businesses and a recognizable downtown district.

7. Historic integrity: An applicant's existing historic resources in the downtown and genuine interest in saving and restoring their historic structures. WEDC will employ a design specialist to assist Main Street communities with design plans.

In addition to these criteria, local Main Street communities must commit to training and sharing downtown revitalization information with communities that do not participate in the Main Street Program.

### INCENTIVES AND AVAILABLE FUNDING

\$250,000 (staff and non-aids contracting)

This investment covers administration, staff resources and outside consulting services. No funding is provided directly to communities. Technical assistance is given in the form of training, façade renderings, small business consultations, and hiring of outside consultants to address topics such as business recruitment and retention, branding, historic preservation planning and event development.

### **EXPECTED OUTCOMES**

Assist 35 Main Street communities and 52 Connect Communities and provide consulting services to 51 small businesses.

### **FY16 PROGRAM ACTIVITY**

- Provided assistance to 35 Main Street Communities and 54 Connect Communities.
- Announced one new Main Street Community and 20 new Connect Communities.
- Provided substantive technical assistance to 113 businesses.

### **RECOMMENDED CHANGES**

### **CERTIFIED SITES**

### **STATUS**

Active

### **INCEPTION**

WEDC FY12

### **PROGRAM GOAL**

The Certified Sites Program closes a critical gap in Wisconsin's competitiveness with other states. Certified Sites also increase the site viability for projects by removing unknowns about a site and by accelerating the timelines for due diligence and implementation.

### **PROGRAM DESCRIPTION**

In partnership with a site selector consultant and community partners, the Certified Sites Program provides consistent standards for industrial site certification in Wisconsin. Certification means that the key approvals, documentations, and assessments most commonly required for industrial uses will already be in place to assist businesses quickly locate on site. Through evaluation against the developed criterion, the program will identify premium, ready for development sites throughout Wisconsin that will improve the state's ability to compete for large impact industrial development and expansion projects.

### **ELIGIBILITY REQUIREMENTS**

Wisconsin communities, organizations, or individuals with a site which has a minimum of 20 contiguous, developable acres.

### INCENTIVES AND AVAILABLE FUNDING

The incentive offering in this program is technical assistance in the form of educating partners on key aspects of site development, site marketing, and response to a site search, which are paid for by the applicants.

### **EXPECTED OUTCOMES**

Three new sites are expected to be certified in FY16. WEDC will continue to promote the existing 15 Certified Sites.

### **FY16 PROGRAM ACTIVITY**

- No new sites were certified in FY16.
- Eight new projects were announced at existing Certified Site locations.

### **RECOMMENDED CHANGES**

### **TECHNOLOGY DEVELOPMENT LOAN**

### **STATUS**

Active

### **INCEPTION**

WEDC FY12

### **PROGRAM GOAL**

The Technology Development Loan (TDL) Program goal is to support the capital needs of technology-based startup and emerging growth Wisconsin businesses with significant long-term economic benefit to the state.

### PROGRAM DESCRIPTION

The program provides direct financial assistance to startup and emerging growth companies in Wisconsin that are developing and commercializing innovative products and services. The funds can be used as working capital and may require a minimum leverage of 3:1 for the business development project or funding round under consideration. Funding levels are dependent on the stage of growth.

### **ELIGIBILITY REQUIREMENTS**

The program maintains various lending criteria depending on the stage of company product development. Applications are evaluated for financial need, market barriers to entry, the economic impact to Wisconsin and other relevant factors.

### INCENTIVES AND AVAILABLE FUNDING

\$4,500,000

Funding will be provided in the form of loans and drawn from two funding sources:

- \$3,000,000 from state funds
- \$1,500,000 in federal State Small Business Credit Initiative (SSBCI) funds (Wisconsin Venture Debt Fund)

Use of federal SSBCI funding has specific requirements for the release of funds and reporting requirements. The funding source utilized will be based on the ability of the proposed project and funding structure to meet federal funding eligibility requirements.

### **EXPECTED OUTCOMES**

Assist 18 companies and leverage at least 3:1 in additional investment over the near term.

### **FY16 PROGRAM ACTIVITY**

CONTRACTED IN FY16				
When Committed	Awards Ratio	Award Amount	Leverage	
From a prior fiscal year	6	\$2,500,000	5:1	
From current fiscal year	10	\$2,974,000	7:1	
TOTAL	16	\$5,474,000	6:1	

Eight commitments made during FY16 totaling \$1,996,000 were not contracted at fiscal year end due to ongoing negotiations.

### **RECOMMENDED CHANGES**

In FY17, WEDC will consolidate three loan options into a single set of loan terms and conditions.

### CAPITAL CATALYST

### **STATUS**

Active

### **INCEPTION**

WEDC FY12

### **PROGRAM GOAL**

The Capital Catalyst Program is designed to stimulate capital investment at a local and regional level, to support research and development to commercialization, and to increase the number of high-potential startups in the state.

### PROGRAM DESCRIPTION

The program provides matching grants to seed funds managed by local communities and other eligible entities to provide capital to high-growth startups and emerging growth companies. The Capital Catalyst Program increases the availability of capital to startups and emerging growth companies to support growth and attract additional private investment.

### **ELIGIBILITY REQUIREMENTS**

Applicants for Capital Catalyst funds must demonstrate organizational capability, the availability of entrepreneurial support to achieve the goals of their programs, and experience administering mentoring programs. Capital Catalyst fund recipients may include communities, organizations or other entities. Applicants should have an established investment/selection committee, investment/funding criteria and application process. Eligibility for the program requires a 1:1 match of the amount of funding provided by WEDC. Investment/funding decisions will focus on assistance to companies in industry sectors including but not limited to advanced manufacturing, agriculture or food processing, information systems or software, medical devices, biosciences and energy.

### INCENTIVES AND AVAILABLE FUNDING

\$2,000,000

The program provides grants to approved Capital Catalyst recipients that establish seed funds and meet the eligibility requirements of the program.

### **EXPECTED OUTCOMES**

Assist five organizations to support the financing of 55 startup and emerging growth companies, and impact 70 jobs. The program will maintain an average co-investment ratio of 1:1 and a further leverage ratio from company financing of 3:1.

CONTRACTED IN FY16					
When Committed	Awards	Award Amount	Businesses to be Assisted	Leverage Ratio	Expected Recipient Leverage Ratio
From a prior fiscal year	4	\$1,600,000	78	1:1	1:1
TOTAL	4	\$1,600,000	78	1:1	1:1

- In FY16, the program budget was amended down to \$1,765,000.
- Two commitments made during FY16 totaling \$625,000 were not contracted at fiscal year end due to ongoing negotiations.

### **RECOMMENDED CHANGES**

### **SEED ACCELERATOR**

### **STATUS**

Active

### **INCEPTION**

WEDC FY13

### **PROGRAM GOAL**

The Seed Accelerator Program is designed to encourage the formation of local not-for-profit seed accelerator programs in communities throughout the state, and to increase the quantity, quality and success rate of high-growth startup companies in Wisconsin.

### **PROGRAM DESCRIPTION**

The Seed Accelerator model for entrepreneurial development is designed to increase the outcomes for sustainability and growth of startup companies, typically in technology-based industries. In a Seed Accelerator, classes of entrepreneurial teams enroll in a defined program over a certain period of time (typically three to six months). Participants are provided with small amounts of financing, experienced hands-on mentorship, educational programming, visibility to investors and other resources, along with processes for market and customer validation and for developing and testing the commercial viability of an idea. The Seed Accelerator Program provides an entity operating a local nonprofit Seed Accelerator with grant funding used to support the participating companies. Operational expenses of the accelerator may also be eligible for grant funding.

### **ELIGIBILITY REQUIREMENTS**

The program is designed to primarily support companies in technology industry sectors including, but not limited to, advanced manufacturing, agriculture or food processing, information systems or software, medical devices, biosciences and renewable/green energy. Entities eligible for Seed Accelerator funds will operate as nonprofits and may include communities, organizations or other entities that operate a Seed Accelerator program in Wisconsin.

### INCENTIVES AND AVAILABLE FUNDING

\$1,000,000

The program provides funding for the following eligible uses:

- Operating costs: up to \$50,000 as a grant for accelerator startup costs for operational expenses pre-approved by WEDC. Eligible costs may include program manager training, curriculum development or other expenses related to initiating operations.
- Grants for company capital: up to \$300,000 as a grant to Seed Accelerator recipients to provide capital to the
  companies in the accelerator. The amount of funding per company is limited to \$50,000 per fiscal year, and
  may be awarded for a maximum of three years.

### **EXPECTED OUTCOMES**

Assist six organizations to support 30 business startups and early-stage companies; maintain an average co-investment ratio of 1:1; impact 45 new jobs.

### **FY16 PROGRAM ACTIVITY**

		CONTRACTED IN FY1	6		
When Committed	Awards	Award Amount	Businesses to be Assisted	Leverage Ratio	
From a prior fiscal year	3	\$465,500	24	1:1	
From current fiscal year	5	\$409,990	56	1:1	
TOTAL	8	\$875,490	80	1:1	

- During FY16, the program budget was amended up to \$1,235,000.
- Four commitments made during FY16 totaling \$825,000 were not contracted at fiscal year end due to ongoing negotiations.

### **RECOMMENDED CHANGES**

### **ENTREPRENEURIAL MICRO-GRANT**

### **STATUS**

Active

### **INCEPTION**

WEDC FY13

### **PROGRAM GOAL**

The Entrepreneurial Micro-grant Program allows entrepreneurs and small business owners to access services delivered by trained professionals to assist with obtaining federal grant dollars and developing a business model that improves their prospects for success.

### **PROGRAM DESCRIPTION**

The program provides funding to statewide entities to deliver micro-grants to clients for specific services including assistance in applying for federal Small Business Innovation Research/Small Business Technology Transfer (SBIR/ STTR) grants, development of commercialization plans and business planning education. These micro-grants are currently administered exclusively by the Center for Technology Commercialization (CTC, formerly Wisconsin Entrepreneurs' Network). Commercialization Planning Assistance and SBIR/STTR Assistance are provided by CTC, while the Entrepreneurial Training Program is provided by the Small Business Development Centers (SBDC). The Entrepreneurship Training Program is an 8- to 12-week course offered periodically by SBDCs that provides assistance with business plan development to current or prospective business owners.

### **ELIGIBILITY REQUIREMENTS**

An eligible entity applying to WEDC to administer Entrepreneurial Micro-grants must have the expertise and capability of serving a statewide network of entrepreneurs. The SBIR/STTR Assistance and Commercialization Planning Assistance micro-grants are available to those starting or expanding a technology-based or research-oriented business or to firms located in Wisconsin that rely on the use of technology. Applicants must provide at least a 25 percent cash match per each micro grant. Eligible projects include:

- Development of an SBIR/STTR Phase I or Phase II proposal or other federal funding proposal;
- Development of an SBIR/STTR Phase II Commercialization Plan or a comprehensive business plan; or
- Procurement of a CTC-approved market research study in support of a commercialization or business plan.

### INCENTIVES AND AVAILABLE FUNDING

\$175,000

Microgrants range between \$750 and \$4,500 depending on the activity.

### **EXPECTED OUTCOMES**

Provide assistance to 109 businesses.

### **FY16 PROGRAM ACTIVITY**

- During FY16, the program budget was amended up to \$225,000.
- The program administered through CTC assisted 98 businesses.

### **RECOMMENDED CHANGES**

# **QUALIFIED NEW BUSINESS VENTURE CERTIFICATION/EARLY STAGE BUSINESS** INVESTMENT

### **STATUS**

Active

### **INCEPTION**

2005 Wisconsin Act 255

### **PROGRAM GOAL**

The Early Stage Business Investment Program promotes development of research and development and early-stage capital availability by providing tax credit incentives for private equity investment in technology-based Wisconsin businesses with significant long-term growth potential.

### PROGRAM DESCRIPTION

The program provides tax credits to eligible angel and venture fund investors who make cash equity investments in qualified early-stage businesses. If all eligibility requirements are met, investors receive a Wisconsin income tax credit equal to 25 percent of the value of the investment made in the certified company. The investments incented by this program provide the capital necessary for emerging growth companies to develop new products and technologies, move products to market and provide high-quality jobs in Wisconsin.

#### **ELIGIBILITY REQUIREMENTS**

### Qualified New Business Venture (QNBV) Certification

QNBV certification allows businesses to offer their equity investors angel or early-stage seed income tax credits as an incentive for investing in their business. WEDC maintains flexibility in evaluating applications for certification to protect the intent of the QNBV Program in focusing on economic development, particularly incentivizing in-state investors, in Wisconsin. A business desiring certification shall submit an application to WEDC. The business shall specify in its application the investment amount it wishes to raise. WEDC may certify the business and determine the amount that qualifies for tax credits under this program. A business may be certified, and may maintain such certification, only if it meets certain requirements such as a minimum requirement of employees located in the state.

### **Fund Manager Certification**

A certified fund manager is eligible for early-stage seed tax credits when making investments in QNBV-certified companies. An investment fund manager desiring certification for a specific fund shall submit an application to WEDC, and the application shall be evaluated for certain criteria.

### INCENTIVES AND AVAILABLE FUNDING

The maximum amount of credits that may be claimed in CY16 is \$30,000,000.

The aggregate amount of investment in any one qualified new business venture that may qualify for tax credits under the program is limited to \$8,000,000 or a different amount determined by the division at the time of certification or recertification. The aggregate amount of angel and early-stage seed tax credits that may be claimed for investments in businesses is limited to \$30,000,000 per calendar year. An angel, angel network, and investors in a certified fund manager are each eligible for a 25 percent tax credit for making investments in QNBVs.

### **EXPECTED OUTCOMES**

Certify 30 new businesses and five new fund managers, and achieve a 10:1 leverage ratio of private investment per credit issued.

### **FY16 PROGRAM ACTIVITY**

	CONTRACTED IN FY16	
When Committed	Awards	Award Amount
From a prior fiscal year	9	\$7,544,630
From current fiscal year	31	\$15,190,652
TOTAL	40	\$22,735,282

- One commitment made during FY16 totaling \$225,000 was not contracted at fiscal year end due to ongoing negotiations.
- Six qualified venture fund managers were certified during FY16.
- On June 13, 2016, the Joint Committee on Finance approved the reallocation of \$8,000,000 in QNBV tax credits to the BTC program as authorized under §238.15(3)(d).

### **RECOMMENDED CHANGES**

None

## **SBIR/STTR MATCHING GRANT**

### **STATUS**

Active

### **INCEPTION**

WEDC FY15

### **PROGRAM GOAL**

The SBIR/STTR Matching Grant Program supports and attracts technology-based small businesses in developing innovative technologies and advancing toward commercialization. Funding from the SBIR/SSTR matching grants provides capital to small businesses whose innovations have been validated through an award from a highly competitive federal grant program. The WEDC-funded match allows these companies to continue to advance toward commercialization, and fill critical gaps in funding for activities such as market research and patent development that are restricted under the federal award.

### PROGRAM DESCRIPTION

The program provides funds to technology-based businesses in or relocating to Wisconsin by matching a portion of Phase I and/or Phase II awards under the federal Small Business Innovation Research (SBIR) and Small Business Technology Transfer (STTR) Programs provided through an annual competition. The program will be administered by the Center for Technology Commercialization (CTC).

#### **ELIGIBILITY REQUIREMENTS**

The federal SBIR Program provides over \$2.5 billion annually in grants from 11 federal agencies designed help small businesses create and commercialize new innovations and technologies. The program consists of three phases:

- Phase I awards range from \$75,000 to \$150,000 to support a feasibility study.
- Phase II awards range from about \$250,000 to \$1,000,000 to support full research and development.
- Phase III entails commercialization supported by funding outside of the federal program.

Wisconsin businesses that are Phase I or Phase II recipients of federal SBIR/STTR funding may apply for a matching grant.

Out-of-state businesses may apply for and receive funding contingent on the company relocating to Wisconsin within 90 days of receiving the matching grant funding.

Businesses may receive matching grants for both Phase I and Phase II awards, but the program will primarily support-first-time recipients of a federal award for the phase for which a matching grant is pursued. The matching grant is intended to support eligible activities including but not limited to customer validation activities, market research, intellectual property assessment and feasibility assessment. Awardees may be required to participate in CTC-delivered business modeling training as a condition of the matching grant. Recipients are required to maintain their Wisconsin location for a minimum of five years after receipt of the final disbursement of funds.

### INCENTIVES AND AVAILABLE FUNDING

\$1,000,000

The SBIR/STTR Matching Grant Program will provide awards of up to 50 percent of the amount of federal Phase I or Phase II funding awards. The grant must be used for new and additional work tasks that relate to the project granted the federal award.

### **EXPECTED OUTCOMES**

Assist 10 businesses, support the creation of 10 new jobs and achieve at least a leverage to federal grants of 3:1.

### **FY16 PROGRAM ACTIVITY**

- The program administered through CTC assisted 17 businesses.
- During FY16, the program budget was amended up to \$1,275,000.

### **RECOMMENDED CHANGES**

### **EXPORTECH™**

### **STATUS**

Active

### **INCEPTION**

WEDC FY12

### **PROGRAM GOAL**

The key to success in international markets is preparedness, and the goal of ExporTech is to better position companies for success in the global economy. In order to further assist and provide Wisconsin manufacturers with hands-on strategic export development, ExporTech is designed help Wisconsin companies take a more proactive approach to export markets.

### PROGRAM DESCRIPTION

In order to support the export capabilities of Wisconsin companies, WEDC partners with the Wisconsin Center for Manufacturing and Productivity (WCMP) to offer financial and technical assistance through the ExporTech Program. The program has three financial components – WEDC funding for ExporTech delivery, WEDC assistance with the program cost for eligible participating companies, and funding for a market assessment following ExporTech completion.

ExporTech is a proven export strategy development program designed to speed a company's "go to market" timeline by developing a customized international growth plan for the company's product in key markets. Participating companies receive access to topic matter experts, individualized coaching and consulting, customized support and guided development of an international growth plan. The program provides a unique focus on CEO/top management success factors and aims to provide companies with early export success at a reduced risk. Each program takes place over a three-month period.

This program provides financial assistance to eligible Wisconsin companies to participate in the 12-week program and receive a market assessment upon completion.

### **ELIGIBILITY REQUIREMENTS**

Eligible ExporTech companies must be established businesses operating in Wisconsin that manufacture, process, assemble and/or distribute a product or perform a service with a potential to be exported. The company does not need to be headquartered in Wisconsin, but must have export-related operations located within the state. The company may be new to exporting or have some exporting experience, but must not yet have a formal export plan. Executive level (C-level, president, owner, decision-maker) involvement and participation is required.

### INCENTIVES AND AVAILABLE FUNDING

\$210,000

### Scholarship Funding

WEDC will fund scholarships for eligible participants for 50 percent of ExporTech costs, up to \$5,000.

### **Market Assessment Funding**

In order to further support export plan implementation, in-market research/due diligence, and utilization of our Global Network, ExporTech graduate companies will receive a formal market assessment in one of their target markets by WEDC's Global Network.

### **EXPECTED OUTCOMES**

Deliver ExporTech programming and provide in-country market research/assessments to 30 new-to-exporting or new-to-market companies.

### **FY16 PROGRAM ACTIVITY**

Twenty-six businesses completed the course.

### **RECOMMENDED CHANGES**

# **GLOBAL BUSINESS DEVELOPMENT GRANTS**

### **STATUS**

Active

### **INCEPTION**

WEDC FY12

### **PROGRAM GOAL**

The Global Business Development Grants (GBDG) Program aids the growth and expansion of the state's exports by providing matching grant funding to Wisconsin businesses and statewide entities for executing medium-to long-term export strategies.

### PROGRAM DESCRIPTION

The program consists of the International Market Access Grant (IMAG) and the Collaborative Market Access Grant (CMAG). The program provides funding to support a company's specific export development and deployment strategy. The CMAG aids these efforts through an industry-focused intermediary.

### **ELIGIBILITY REQUIREMENTS**

#### IMAG:

- Must be an established business operating in Wisconsin that manufactures, processes, assembles and/or distributes a product or performs a service with the potential to be exported. The company does not need to be headquartered in Wisconsin, but must have export-related operations located within the state.
- Self-certify that at least 35 percent of the manufactured value of the product, or of the performance value of the service, is provided in the United States. The program provides an Excel tool to help determine this eligibility requirement.
- The company must be new to exporting (with no significant export sales, or a novice with accidental exports), or participating in market expansion. International market is defined as a country, region or market channel within a country.
- The company agrees to a minimum cost match of 30 percent of the total grant awarded.
- Grant funds can only be used to reimburse activities that occur after the award has been approved.
- Additionally, companies receiving IMAGs funded by the federal State Trade Expansion Program (STEP) must meet the following requirements:
  - Be a graduate of the ExporTech Program
  - Have profitable U.S. operations
  - Meet the Small Business Administration's (SBA's) definition of a "small business concern" in their industry for example, manufacturing companies must have fewer than 500 employees and agricultural companies must have revenues less than \$7 million.
  - Have a demonstrated understanding of the costs associated with exporting and doing business with foreign purchasers through an export budget, and have a strategic plan for exporting
  - Adhere to all federal requirements related to STEP funds

#### CMAG:

- Eligible recipients of a CMAG include industry associations, alliances, agencies, regional economic development organizations or other state/local departments who are invited to apply.
- Collaborators must:
  - provide a compelling case for the partnership for how the project will benefit Wisconsin exporters;
  - demonstrate organizational support for the administration of the project; and
  - provide an explanation for why their services are needed and how these grant funds will make an impact.
- The companies benefiting from these funds must comply with IMAG eligibility requirements.

### **INCENTIVES AND AVAILABLE FUNDING**

Funding will be in the form of grants and will draw from two funding sources:

- \$1,200,000 from state funds
- \$260,600 from federal STEP funds (may only be used for IMAGs)
  - Wisconsin companies may take advantage of both programs but may not use both to fund the same project.
  - GBDG funds may not be used to finance a WEDC trade venture or mission.

### **EXPECTED OUTCOMES**

Assist 83 businesses

- IMAG: 47 grants to Wisconsin companies
- CMAG: 6 grants to Wisconsin organizations to assist approximately 36 companies

### **FY16 PROGRAM ACTIVITY**

	CONTRACTED IN FY16	
When Committed	Awards	Award Amount
From a prior fiscal year	11	\$185,700
From current fiscal year	47	\$684,425
TOTAL	58	\$870,125

- 16 commitments made during FY16 totaling \$341,850 were not contracted at fiscal year end due to ongoing negotiations.
- One CMAG was contracted in FY16 and expected to assist 15 businesses.

### **RECOMMENDED CHANGES**

### **GLOBAL TRADE VENTURE PROGRAM**

### **STATUS**

Active

#### INCEPTION

WFDC FY15

### **PROGRAM GOAL**

The intent of the Global Trade Venture Program is to accelerate the growth of Wisconsin exports and the number of Wisconsin companies that export by providing direct access to key international buyers and assisting in the development of market entry and expansion strategy plans.

### PROGRAM DESCRIPTION

The program provides Wisconsin companies with access to expertise in target markets to realize export opportunities and to accelerate export sales.

WEDC's market development directors lead Wisconsin companies on single- or multiple-country Global Trade Ventures, providing each participating company with a suite of in-market services executed by WEDC's authorized trade representatives. The services of the U.S. Commercial Service and/or other independent contractors may be required to execute services for a trade venture. Program funds help support the cost of country-specific business services to eligible Wisconsin companies by offsetting the cost of the venture.

### **ELIGIBILITY REQUIREMENTS**

Participants must be established businesses operating in Wisconsin that manufacture, process, assemble and/or distribute a product or perform a service with the potential to be exported. The company does not need to be headquartered in Wisconsin, but must have export-related operations located within the state. Service companies such as engineering, architectural, information technology, scientific research and other exportable services are eligible for support under this program.

International professional business service providers or economic development entities seeking to build their international network or to support client companies participating in a trade venture may participate. However, these service providers will not be eligible for funding to support the in-market service package, and they will pay full price to participate in the venture, unless they can demonstrate they are expanding their exportable international business.

If the market for a given trade venture warrants a subject matter expert or an industry representative, WEDC may invite an appropriate representative to join the trade venture.

### **INCENTIVES AND AVAILABLE FUNDING**

\$411.633 (non-aids)

The budget encompasses the total costs of program implementation, including administrative, marketing, in-market services and other costs associated with staff and subject matter experts' travel. WEDC will cover a portion of the business service package cost to eligible Wisconsin companies. WEDC will negotiate a reduced rate package for eligible businesses depending on the specific services to be offered. Ineligible companies may participate by paying the full market price of the trade venture package.

Services are determined based on the market and business need. Services may include but are not limited to:

- market assessment;
- partner search (customer, dealer, distributor, representative, agent, licensee, employee);
- translation/interpreting; and
- activities to foster cultural understanding of customers or consumers.

### **EXPECTED OUTCOMES**

Support seven Global Trade Ventures in WEDC's target markets in nine countries and assist 30 businesses.

### **FY16 PROGRAM ACTIVITY**

WEDC led five Global Trade Ventures and assisted 30 businesses.

### **RECOMMENDED CHANGES**

### TARGETED INDUSTRY PROJECTS

### **STATUS**

Active

### **INCEPTION**

WEDC FY12

### **PROGRAM GOAL**

The Targeted Industry Projects (TIP) Program goal is to identify opportunities, establish data and analysis, and inform and support industry development progress and strategy. A focus will be placed on advancing industry-led consortia, industry-university alliances and special opportunities that have significant potential to create jobs and increase the competitiveness of industry sectors in Wisconsin and to fundamentally improve the overall economic performance of the state.

#### PROGRAM DESCRIPTION

TIP offers a continuum of services to advance targeted, high-growth business consortia and industry sectors, culminating over time in the development of high-quality jobs and significant job growth in Wisconsin. The TIP Program has a cumulative investment leverage goal of 3:1 across all TIP projects through the entire fiscal year, not specific to any individual projects.

In return for this WEDC investment, recipient organizations must be actively engaged in distinct (non-duplicative) industry or sector development, or engaged in efforts to enhance cross-industry competitiveness, such as in workforce development, market development, and acquisition of specialized competitive assets or facilities.

### **ELIGIBILITY REQUIREMENTS**

Eliqible organizations must be distinct nonprofit entities and must have an identifiable strategy; stable, strong leadership; active membership and financial support from members; sound financial condition; and clear identification as an organization connected to target industry development. This could also include an entity supporting workforce development for manufacturing, one of the state's priority industries in the state of Wisconsin. Alternately, such entities may be existing or new public or public/private entities such as the DWD, Wisconsin Technical College, a regional economic development organization, or a Wisconsin county economic development entity.

### INCENTIVES AND AVAILABLE FUNDING

\$1.800.000

Awards may range from \$500 to \$1,000,000, depending upon the scope and positive economic potential of the project. Awards will generally be given out in phases such that the entire lifecycle of a project, from strategy planning or initial concept to project implementation, may take place across four separate, phased awards from WEDC.

#### EXPECTED OUTCOMES

Assist 10 organizations, assist 70 businesses through TIP pass-through grants and achieve a 3:1 leverage ratio.

#### **FY16 PROGRAM ACTIVITY**

		CONTRACTED IN FY16		
When Committed	Awards	Award Amount	Businesses to be Assisted	Leverage Ratio
From a prior fiscal year	4	\$1,325,000	0	2:1
From current fiscal year	4	\$1,610,000	150	11:1
TOTAL	8	\$2,935,000	150	7:1

- During FY16, the program budget was amended up to \$2,600,000.
- Six unique organizations received award commitments in FY16.
- Four commitments made during FY16 totaling \$588,332 were not contracted at fiscal year end due to ongoing negotiations.

#### **RECOMMENDED CHANGES**

No substantive changes

## **FABRICATION LABORATORIES GRANT**

#### **STATUS**

Active

#### **INCEPTION**

2015 Wisconsin Act 55

#### **PROGRAM GOAL**

The Fabrication Laboratories (Fab Labs) program supports the equipping of fabrication laboratories in Wisconsin public schools.

#### PROGRAM DESCRIPTION

The program is designed to support Wisconsin school districts with equipment purchases used for instructional and educational purposes in fabrication laboratories in Wisconsin schools.

#### **ELIGIBILITY REQUIREMENTS**

Fab Lab projects must meet the requirements in Wis. Stat. § 238.145. WEDC hereby certifies that Eligible Recipients are Public School Districts (as defined in Wis. Stat. § 115.01(3)) in Wisconsin which are in existence prior to June 30, 2017.

Eligible Recipients must apply for a Fab Labs grant, which will be awarded through an annual competitive process. Awards will be based on the Eligible Recipient's financial need, and WEDC will not take into account whether an award was made to the recipient in a previous year. Awardees must use funds to purchase equipment used for instructional and educational purposes in one or more fabrication laboratories by elementary, middle, junior high or high school students. A fabrication laboratory is defined in Wis. Stat. § 238.145(b) as a "medium-scale, high-technology workshop equipped with computer controlled additive and subtractive manufacturing components, including 3-dimensional printers, laser engravers, computer numerical control routers, or plasma cutters."

#### INCENTIVES AND AVAILABLE FUNDING

\$150,000

The Fab Labs Grant Program is an up to three-year, annual program with a lifetime cap of \$500,000. Eligible Recipients that apply for program funding can receive no more than \$25,000 per year and no more than \$75,000 total.

WEDC will evaluate applicants based on evidence of long-range planning, curriculum, partnerships and financial need. These competitively selected applications will be subsequently ranked based upon the following financial need criteria to determine final award recipients:

- Percentage of students on free and reduced-price lunch
- State Equalization Aid as determined by DPI
- Whether the school district is located within an economically distressed municipality or county as determined by WEDC.

#### **EXPECTED OUTCOMES**

Assist six public school districts.

#### **FY16 PROGRAM ACTIVITY**

CONTRACTED IN FY16				
When Committed	Awards	Award Amount		
From current fiscal year	24	\$574,119		
TOTAL	24	\$574,119		

- During FY16, the program budget was amended up to \$601,841.
- One commitment made during FY16 totaling \$24,804 was not contracted at fiscal year end date due to ongoing negotiations.

#### **RECOMMENDED CHANGES**

In FY16, the Fab Labs Grant Program met and exceeded its statutory requirements. WEDC will implement a non-statutory Fab Labs Grant Program for FY17.

## **LEGISLATIVE AWARDS**

The 2015-17 Biennial Budget (2015 Act 55) included Section 3977m, in which Ch. 238.14 was created to read:

"St. Croix Valley Business Incubator. from the appropriation under s. 20.192(1)(a), the corporation shall make a grant of \$250,000 to the River Falls Economic Development Corporation to construct the St. Croix Valley Business Incubator. The corporation may award the grant under this section only if federal moneys are secured for the same purpose."

In fall 2015, the Federal Economic Development Administration awarded the project 50% of the total estimated construction costs of \$2,843,300. WEDC awarded the grant of \$250,000 to the River Falls Economic Development Corporation on June 3, 2016 for the project.

## TRANSFERRED, CONSOLIDATED AND WITHDRAWN PROGRAMS

WEDC continues to manage awards made under programs that have been consolidated, discontinued or withdrawn during past fiscal years. In several instances, programs were withdrawn in an effort to eliminate inactive programs, minimize confusion among businesses and remove duplicative administrative costs associated with programs that served similar purposes. To ensure that current programs and services are accessible to, and meet the needs of, businesses and communities throughout the state, WEDC considered the goals and purposes of consolidated and repealed programs when developing its strategic and operating plans.

#### **ECONOMIC DEVELOPMENT PROGRAMS TRANSFERRED**

No programs were transferred in FY16.

#### WITHDRAWN AND CONSOLIDATED PROGRAMS

Programs that have been withdrawn or consolidated in FY16 are listed below. Please see WEDC program descriptions for information on current programming that serves similar target industries and activities.

#### **Economic Development Tax Credit and Jobs Tax Credit Programs**

The 2015-2017 Biennial Budget (2015 Act 55) directed WEDC to make no new awards under these programs after December 31, 2015. These programs were consolidated into the Business Development Tax Credit program, a refundable incentive program effective for tax years beginning on or after January 1, 2016.



# AMERICAN INDIAN ECONOMIC DEVELOPMENT TECHNICAL ASSISTANCE GRANT

#### **STATUS**

Active

#### **INCEPTION**

July 1, 2012

#### **PROGRAM GOAL**

According to Wisconsin State Statute §16.29(1), the purpose of the program is to partially fund a program to provide technical assistance for economic development on Indian reservations.

#### PROGRAM DESCRIPTION

Grants to the Great Lakes Inter-Tribal Council (GLITC) to partially fund a program for the following businesses: a tribal enterprise, an Indian business that is located on an Indian reservation, and an Indian business that is not located on an Indian reservation but that directly benefits the economy of an Indian reservation. Technical assistance provided: management assistance to existing businesses; start-up assistance to new businesses, including the development of business and marketing plans and assistance in securing development financing; technical assistance to new and existing businesses in gaining access to tribal, state and federal business assistance and financing programs. The program may not provide technical assistance for a commercial gaming and gambling activity. As a condition of receiving a grant, GLITC shall annually prepare a report on the technical assistance program and submit the report to the Department of Administration (DOA).

#### **ELIGIBILITY REQUIREMENTS**

Wisconsin State Statute dictates that the grant will be given to the Great Lakes Inter-Tribal Council.

#### INCENTIVES AND AVAILABLE FUNDING

\$79,500 annual grant to GLITC per state statutes

#### **EXPECTED OUTCOMES**

Each year, GLITC sends a plan of work to the Department (DOA) along with a proposed budget of how they will spend the funds and with measurable goals.

#### **FY16 PROGRAM ACTIVITY**

Assist 32 businesses and entrepreneurs per year with economic feasibility studies and 48 individuals and businesses with business development and financial literacy training.

#### RECOMMENDED CHANGES

Monitor the types of businesses receiving assistance to see if more advanced technical assistance is needed.

## **COMMUNITY DEVELOPMENT BLOCK GRANT-COMMUNITY DEVELOPMENT**

#### **STATUS**

Active

#### **INCEPTION**

Title 1 of the Housing and Community Development Act of 1974

#### **PROGRAM GOAL**

To provide resources to units of general local government (UGLGs) throughout Wisconsin to address deficient infrastructure and facilities; alleviate threats to public health, safety and welfare; support revitalization of established neighborhoods and downtown businesses; and improve economic opportunities for low- and moderate-income persons and communities

To achieve these goals, Community Development Block Grant (CDBG) regulations define eligible activities and the national objectives that each activity must meet. For each CDBG project that it funds, DEHCR must ensure that it meets at least one of the following national objectives and that each project is an eligible activity as defined by the U.S. Department of Housing and Urban Development (HUD). The HUD national objective category must be identified in the application prior to the award of funding.

The three national objectives are:

- 1. To provide benefits to low- and moderate-income persons
- To aid in the prevention or elimination of slums or blighted areas
- 3. To provide funding for projects that have a particular urgency due to existing conditions which pose a serious and immediate threat to the health and welfare of the community

#### PROGRAM DESCRIPTION

#### CDBG - Community Development programs include:

- CDBG Public Facilities (CBDG PF)
- CDBG Planning (CDBG PLNG)

The CDBG Program is administered by HUD. The primary purpose of the Small Cities CDBG Program is the development of viable communities through the provision of decent housing, a suitable living environment and the expansion of economic opportunities, all principally for the benefit of persons of low and moderate income.

The Department of Administration (DOA) is the state's recipient for the Small Cities CDBG Program, meaning, among other things, that DOA monitors and oversees all of the CDBG programs for the state, other than those in entitlement cities or counties. Under a previous administrative agreement executed between the Wisconsin Economic Development Corporation (WEDC) and DOA, WEDC administered—with DOA's oversight—Wisconsin's CDBG - American Recovery and Reinvestment Act, CDBG - Community Development and CDBG - Economic Development programs. On July 1, 2013, the DOA Division of Housing began handling all CDBG application and contract management activities. WEDC continues its extensive community and economic development and networking outreach to local communities.

Every year, HUD provides federal CDBG funds directly to states, which in turn provide the funds to small, rural cities and towns with populations of less than 50,000 and/or to non-urban counties. These small communities are referred to as "non-entitlement" areas because they must apply to the state for CDBG funding. Larger areas, including but not limited to Milwaukee, La Crosse and Madison, receive CDBG funding directly from HUD and are defined as "entitlement" communities. Entitlement communities are not eligible to apply for the state's CDBG program.

#### **ELIGIBILITY REQUIREMENTS**

DEHCR may only award CDBG sub-awards to UGLGs, which in turn carry out the funded activities. The only UGLGs eligible to apply for CDBG funds are incorporated towns, non-entitlement cities, villages and non-urban counties. Nonprofit agencies and entities such as sewer districts and fire departments are not eligible to apply for sub-award funds. DEHCR cannot award CDBG funds directly to citizens or private organizations.

UGLG's are responsible for considering the local needs of their populations, preparing applications for assistance to DEHCR and carrying out the contracted development activities. UGLGs must comply with all federal and state requirements pertaining to the use of their awarded CDBG funding.

State CDBG funds are awarded by DOA, DEHCR to non-entitlement communities annually on a competitive basis, based on predetermined scoring parameters. DEHCR awards grants to UGLGs for public infrastructure projects such as municipal water and sewer improvements; construction of public facilities, such as community and senior centers; slum and blight elimination; and community planning activities.

#### **FY16 PROGRAM ACTIVITY**

CDBG - PF:

- 41 communities assisted
- 90,925 persons served

CDBG - PLNG:

- 11 communities assisted
- 90,249 persons served
- Since CDBG data are compiled at contract closeout and reported on the program-year basis, performance data do not reflect the time period covered by the state fiscal year, but rather are based on HUD's program year of April 1, 2015, to March 31, 2016.

#### RECOMMENDED CHANGES

## COMMUNITY DEVELOPMENT BLOCK **GRANT-ECONOMIC DEVELOPMENT**

#### **STATUS**

Active

#### INCEPTION

Title 1 of the Housing and Community Development Act of 1974

#### **PROGRAM GOAL**

To provide resources to units of general local government (UGLGs) throughout Wisconsin to address deficient infrastructure and facilities; alleviate threats to public health, safety and welfare; support revitalization of established neighborhoods and downtown businesses; and improve economic opportunities for low- and moderate-income persons and communities

To achieve these goals, CDBG regulations define eligible activities and the national objectives that each activity must meet. For each CDBG project that it funds, DEHCR must ensure that it meets at least one of the following national objectives and that each project is an eligible activity as defined by the U.S. Department of Housing and Urban Development (HUD). The HUD national objective category must be identified in the application prior to the award of funding.

The three national objectives are:

- 1. To provide benefits to low- and moderate-income persons
- 2. To aid in the prevention or elimination of slums or blighted areas
- 3. To provide funding for projects that have a particular urgency due to existing conditions which pose a serious and immediate threat to the health and welfare of the community

#### PROGRAM DESCRIPTION

CDBG - Economic Development programs include:

- CDBG Economic Development (CDBG ED)
- CDBG Public Facilities for Economic Development (CDBG PFED)

The CDBG Program is administered by HUD. The primary purpose of the Small Cities CDBG Program is the development of viable communities through the provision of decent housing, a suitable living environment and the expansion of economic opportunities, all principally for the benefit of persons of low and moderate income.

The DOA is the state's recipient for the Small Cities CDBG Program, meaning among other things that DOA monitors and oversees all of the CDBG programs for the state, other than those located in entitlement communities. Under a previous administrative agreement executed between WEDC and DOA, WEDC administered—with DOA's oversight—Wisconsin's CDBG - ARRA, CDBG - Community Development, and CDBG - ED programs. On July 1, 2013, the DOA Division of Housing began handling all CDBG application and contract management activities. WEDC continues its extensive community and economic development and networking outreach to local communities.

Every year, HUD provides federal CDBG funds directly to states, which in turn provide the funds to small, rural cities and towns with populations of less than 50,000 and/or to non-urban counties. These small communities are referred to as "non-entitlement" areas because they must apply to the state for CDBG funding. Larger areas, including but not limited to Milwaukee, La Crosse and Madison receive CDBG funding directly from HUD and are defined as "entitlement" communities. Entitlement communities are not eligible to apply for the state's CDBG program.

#### **ELIGIBILITY REQUIREMENTS**

DEHCR may only award CDBG sub-awards to UGLGs, which in turn carry out the funded activities. The only UGLGs eligible to apply for CDBG funds are incorporated towns, non-entitlement cities, villages and non-urban counties. Non-profit agencies and entities such as sewer districts and fire departments are not eligible to apply for sub-award funds. DEHCR cannot award CDBG funds directly to citizens or private organizations.

UGLGs are responsible for considering the local needs of their populations, preparing applications for assistance to DEHCR and carrying out the contracted development activities. UGLGs must comply with all federal and state requirements pertaining to the use of their awarded CDBG funding.

The CDBG - ED Program serves non-entitlement UGLGs in Wisconsin. DOA awards grants to UGLGs that in turn grant or loan funds to local businesses for economic development projects. The controlling federal laws and regulations require that the activity funded must constitute an eligible activity and meet a national objective (benefit persons of low to moderate income, address slum and blight conditions or meet an urgent local need). In addition, at least 70 percent of the state's total funds must be dedicated to the primary objective of benefiting persons of low to moderate income.

#### **FY16 PROGRAM ACTIVITY**

Communities and businesses assisted, job creation, job retention, investment in public infrastructure

#### CDBG-ED:

- One business assisted
- 475 jobs created/retained

#### **CDBG-PFED:**

- 21 communities assisted
- 1,880 jobs created/retained

Since CDBG data are compiled at contract closeout and reported on a program-year basis, performance data do not reflect the time period covered by the state fiscal year, but rather are based on HUD's program year of April 1, 2015, to March 31, 2016.

#### **RECOMMENDED CHANGES**





AGENCY CONTACTS:

Dan Smith, Division Administrator DanielG.Smith@wisconsin.gov

Kathy Schmitt, Bureau of Farm Services and Sector Development 608-224-5142
Kathy.Schmitt@wisconsin.gov

## **BEGINNING, MINORITY AND UNDERSERVED FARMER ASSISTANCE**

#### **STATUS**

Active

#### **INCEPTION**

2008

#### **PROGRAM GOAL**

Provide outreach and risk management assistance to beginning and minority farmers to increase their sustainability and profitability

#### PROGRAM DESCRIPTION

- Entity served: individual minority and beginning farmers
- Type of assistance: technical assistance
- Funding source: federal
- Target: Hmong and other minority and beginning farmers
- Eligible activities: provide culturally appropriate outreach and risk management educational workshops to minority farmers, with an emphasis on working with Hmong fresh market producers

#### **ELIGIBILITY REQUIREMENTS**

Pest management workshops, food safety training, minority mentor training, organic farming conference and Wisconsin Ginseng Growers Conference

#### INCENTIVES AND AVAILABLE FUNDING

Offering services and hosting events at no costs to the beginning, minority and underserved farmers

#### **EXPECTED OUTCOMES**

- Hosting four risk management and food safety workshops for 100 minority fresh market produce growers
- Hosting three "Doctor Is In Series: Building the Foundation for Growing Quality Ginseng" group discussions for 40 Hmong ginseng growers
- Hosting an annual training for Hmong mentors
- Coordinating 80 minority fresh market produce growers to attend the special training sessions at 2016 Midwest Organic and Sustainable Education Service (MOSES) Organic Farming Conference
- Developing and hosting two modified pesticide application trainings for Hmong minority farmers

#### **FY16 PROGRAM ACTIVITY**

Hosted a risk management and food safety workshop in Stevens Point; reached 17 minority fresh market produce growers; the remaining workshops will be offered in FY17.

- Hosted three "Doctor Is In Series: Building the Foundation for Growing Quality Ginseng" group discussions in Madison; reached 21 minority ginseng growers; the remaining group discussions will be offered in FY17
- Partnered with MOSES and the Farley Center in recruiting 89 beginning, minority and underserved farmers to attend
  the 2016 MOSES Organic Farming Conference in La Crosse, resulting in the attendees learning information to improve
  their farming operations
- Hosted an annual training for 17 Hmong mentors and potential new mentors
- Hosted two pesticide application trainings in Dane and Marathon Counties; reached 42 Hmong fresh market growers
- Coordinated and brought three minority farmers to attend the Cover Crops Field Day Training in East Troy, Wisconsin

#### RECOMMENDED CHANGES

## **BUY LOCAL, BUY WISCONSIN GRANT PROGRAM**

#### **STATUS**

Active

#### **INCEPTION**

2008

#### **PROGRAM GOAL**

The Buy Local, Buy Wisconsin (BLBW) Grant Program is an economic development program designed to help the Wisconsin agricultural and food industry find ways to reduce marketing, distribution and processing hurdles impeding the expansion of Wisconsin's local food system.

#### PROGRAM DESCRIPTION

- Funding source: general purpose revenues
- Since 2008, 37 projects have been funded in the areas of infrastructure development, market development, agriculture, tourism, producer development and many more. The average grant size is \$30,000 to entities that have a defined project that will increase sales of local foods and benefit the local food industry as a whole.

#### **ELIGIBILITY REQUIREMENTS**

Proposals will be accepted from individuals, groups, businesses and organizations involved in Wisconsin agriculture, Wisconsin food processing, Wisconsin food distribution, Wisconsin food warehousing, Wisconsin retail food establishments, or Wisconsin agricultural tourism. Proposals may involve collaborations or partnerships between producers, food businesses, industry, academia or organizations. Applicants may cooperate with any public or private organization. Projects with broad-reaching impacts will receive higher consideration. Projects should benefit the local food industry and/or the public rather than a single organization, institution, individual or commercial product. Proposed projects should be driven by or supported by local food producers.

#### **INCENTIVES AND AVAILABLE FUNDING**

The BLBW grant program has \$200,000 allocated for grant awards annually. Projects must be concluded within two years of contract start date. The maximum grant award is \$50,000 per project. The Department of Agriculture, Trade and Consumer Protection (DATCP) may not make more than one grant award to the same person in the same state fiscal biennium. Grant applicants must provide cash or in-kind match equivalent to or greater than 50 percent of total project costs (1:1 match).

#### **EXPECTED OUTCOMES**

- Project demonstrates that it will increase the purchase of Wisconsin food products for sale to local purchasers and includes a way to measure the increase that is directly related to project work
- Project demonstrates economic development in the form of new/retained jobs, new investment, increased sales, etc
- Project shows broad impact
- Project benefits the local food industry and/or the public rather than a single organization, institution, individual or commercial product

- Project directly impacts community development
- Leads to expanded community leadership, increased social capital, more effective nonprofit and/or community-based organizations and/or improved quality of life
- Project benefits clearly demonstrate return on project investment
- Project illustrates a direct benefit to local food producers and local markets
- Will build supply chain infrastructure for building Wisconsin's local food system
- Builds a competitive advantage for Wisconsin agriculture

#### **FY16 PROGRAM ACTIVITY**

- Over \$7.6 million in new local food sales
- Over \$1.9 million in new investments
- Return on investment greater than 9:1
- 91 jobs created
- 103 jobs retained
- More than 2,429 producers and 2,611 Wisconsin markets benefited

#### **RECOMMENDED CHANGES**

## **FARM TO SCHOOL TECHNICAL ASSISTANCE**

#### **STATUS**

Active

#### **INCEPTION**

2009 (Act 293)

#### **PROGRAM GOAL**

The Wisconsin Farm to School Program strengthens local economies by increasing the purchase of Wisconsin-grown and -produced food products for sale to Wisconsin schools, either directly from the producer or through traditional distribution channels, thereby expanding markets for Wisconsin agricultural producers and food entrepreneurs. The Wisconsin Farm to School Program connects schools with farms to provide children with locally produced fresh fruits and vegetables, dairy products, and other nutritious, locally produced foods in school breakfasts, lunches and snacks; help children develop healthy eating habits; provide nutritional and agricultural education; and improve farmers' incomes and direct access to markets.

#### PROGRAM DESCRIPTION

- Serves: food purchasing organizations and institutional markets
- Program offers: technical assistance
- Funding source: general purpose revenue
- Target: schools, producers and key members of the supply chain such as distributors who serve the school market
- Eligible activities: local procurement for school cafeterias, school gardens, nutrition and agriculture education and activities that engage students such as cooking demonstrations, taste tests and field trips

The Farm to School Program is conducted with the Wisconsin Farm to School Advisory Council, the Wisconsin Farm to School Steering Committee, and the Wisconsin Farm to School Leadership Team.

DATCP also administers the federal AmeriCorps grant that funds the AmeriCorps Farm to School Program. The grant employs a project position staff member who manages the program, which included 16 host sites and approximately 28 members in FY15. AmeriCorps members work with local farmers to reduce impediments to local food distribution, processing and pricing. Members also develop and implement a curriculum and wellness plan that teaches students about lifelong healthy eating habits.

#### **ELIGIBILITY REQUIREMENTS**

Eligible activities:

- 1. Identify impediments and seek to reduce impediments to farm-to-school activities
- 2. Advise other state agencies and local agencies on actions to promote farm-to-school
- 3. Promote communication between local farmers and schools
- 4. Conduct training and provide technical assistance for school food service personnel and managers, farmers, and food distributors and processors

- 5. Promote farm-to-school programs through a public education campaign
- 6. Provide information on the Internet concerning Wisconsin Farm to School
- 7. Consult with the Farm to School Advisory Council

#### **INCENTIVES AND AVAILABLE FUNDING**

None available

#### **EXPECTED OUTCOMES**

Wisconsin Farm to School Training baseline:

- General training sessions: 6
- Upper-level technical assistance: 0

Communication goals:

- Statewide newsletters: 24
- Number of subscribers: 1,600

#### **FY16 PROGRAM ACTIVITY**

Wisconsin Farm to School Baseline

Wisconsin Farm to School Baseline:

- \$9.1 million spent on Wisconsin products by Wisconsin schools (USDA Farm to School Census)
- More than 1,401 schools engaged in farm-to-school activities in Wisconsin (USDA Farm to School Census)
- Started project to develop a statewide procurement strategy

#### FY16 Highlights

- Attended 65 meetings with stakeholders and partners
- Released 23 Farm to School newsletters to 1,176 subscribers
- Hosted National Farm to Cafeteria Conference with over 1,000 attendees

#### **RECOMMENDED CHANGES**

During FY17, DATCP will continue to develop the Wisconsin Farm to School program through enhanced interactions with the Wisconsin Farm to School Advisory Council, Steering Committee and Leadership Team.

## **GROW WISCONSIN DAIRY 30x20** (FORMERLY DAIRY 2020 INITIATIVE **AND GRANTS)**

#### **STATUS**

Active

#### **INCEPTION**

The Grow Wisconsin Dairy 30x20 Program is authorized under Wis. Stat. §20.115(4)(d) and §93.40(1)(g) and is implemented by Wisconsin Administrative Code ATCP §161.60.

#### **PROGRAM GOAL**

The Grow Wisconsin Dairy 30x20 Program's goal is to help the dairy industry produce more milk (30 billion pounds by 2020) to help Wisconsin's cheese plants to maximize their facilities.

#### PROGRAM DESCRIPTION

The Grow Wisconsin Dairy 30x20 Program has been funded at \$200,000 per year. The program's purpose is to facilitate positive change on dairy farms through grant allocations up to \$5,000. Projects should accomplish one or more of the following: improve long-term profitability, facilitate operational change or yield more milk. Projects can be used as examples for other dairy farms.

#### **ELIGIBILITY REQUIREMENTS**

The grant money can be used for consulting services including: nutrition, veterinary, business planning, improved recordkeeping, farm succession/transition planning and other consulting services.

#### **INCENTIVES AND AVAILABLE FUNDING**

Grants of up to \$5,000, with a 20 percent required match. The budgets name consultants with an hourly rate and total expense as part of the budget.

#### EXPECTED OUTCOMES

Assist 40 farms with goals of improving long-term profitability, facilitating change or yielding more milk.

#### **FY16 PROGRAM ACTIVITY**

Program participants fill out a summary sheet as their grant project is completed. Questions asked include:

- Employees before and after
- Number of cows before and after
- Production before and after
- Rating the benefits of the grant

#### RECOMMENDED CHANGES

## **GROW WISCONSIN DAIRY 30x20 PROCESSOR GRANTS**

#### **STATUS**

Active

#### **INCEPTION**

The former 20x20 program was transferred to DATCP from the Department of Commerce in 2012. The 2013 Wisconsin Act 20 provides funding for the Dairy Processing Plant Grant Program under §20.115(4)(dm) and authority under §97.20 and administrative code ATCP §161.62.

#### **PROGRAM GOAL**

The overall goal of the Grow Wisconsin Dairy 30x20 Processor Grants is to improve the long-term viability of Wisconsin's dairy industry.

#### **PROGRAM DESCRIPTION**

The Grow Wisconsin Dairy Processor Grant is designed to provide access to services and resources for proposed dairy processing plant projects that enhance or develop the current business, solve an existing problem or concern at the plant, improve production or profitability and/or help the processor innovate. Focus areas for the grant are highlighted below. Projects could include multiple aspects from the following areas:

- dairy plant modernization and expansion efforts to provide assistance with professional services costs related to siting, engineering, design, layout of new facilities or production lines;
- consulting services to help pass a food safety audit or certificate needed to meet a customer-driven market requirement;
- training of plant staff on food safety requirements, new technology, etc.;
- assistance for related professional services and consultants (developing new processes, wastewater treatment or handling, new uses for whey or other innovations); and
- other dairy processing projects may be considered.

#### **ELIGIBILITY REQUIREMENTS**

An applicant must operate a licensed dairy processing plant that is engaged in pasteurizing, processing or manufacturing milk or dairy products and that is or will be located in Wisconsin.

#### INCENTIVES AND AVAILABLE FUNDING

Grants of up to \$50,000 are available. A total of \$200,000 is available for grants within the program.

#### **EXPECTED OUTCOMES**

Explore new technologies, make operational changes and improve profitability and efficiency

#### **FY16 PROGRAM ACTIVITY**

12 applications were received in 2016 and 6 projects were selected for funding.

#### **RECOMMENDED CHANGES**

The grant application process will become an open-ended process, allowing submissions at any time during the fiscal year. Applications will be reviewed on a first-come, first-served basis subject to the availability of funding.

## INTERNATIONAL AGRIBUSINESS **CENTER/WISCONSIN INTERNATIONAL** TRADE TEAM

#### **STATUS**

Active

#### **INCEPTION**

1986, authorizing statute § 93.42

#### **PROGRAM GOAL**

The Wisconsin International Trade Team (WITT) accesses federal funds to help Wisconsin food and agricultural companies build their export markets.

#### PROGRAM DESCRIPTION

- Serves Wisconsin's food and agricultural companies
- Program offers technical expertise and market development initiatives
- Funding source: state and federal
- Target: Wisconsin agribusinesses interested in or already exportin
- Eligible activities: technical assistance, market research, trade missions, market development

WITT provides technical expertise and market development initiatives to Wisconsin's food and agricultural companies to aid the growth of Wisconsin agriculture through increased exports and the development of trade enhancing partnerships. Funding sources include: Food Export Association, U.S. Livestock Genetics Export Association, USDA Agricultural Marketing Services Federal-State Marketing Improvement Program (FSMIP) and State Trade Expansion Program (STEP) Grants. The trade team staff uses client feedback, global trends, market and export data to establish criteria for identifying target markets and activities. Cooperative missions, seminars and hosting of foreign officials are coordinated with WEDC.

#### **ELIGIBILITY REQUIREMENTS**

Wisconsin-based small to midsize agricultural businesses

#### INCENTIVES AND AVAILABLE FUNDING

Eligible businesses can access numerous programs including:

Eligible businesses can access numerous programs including:

- one-on-one consultations:
- education workshops that cover a wide range of topics, from exporter basics to detailed sessions on trade regulation, and from tariffs and insurance to market characteristics;
- customized export assistance on the details affecting exporting food and agricultural products;
- identifying strategies to reach out to customers in other countries;
- scheduling one-on-one meetings with interested buyers;

- trade show enhancement services, which may include pre-show feedback on competitors, translation of company profile, on-site interpreters, pre-arranged meetings with potential buyers, site visits to local retailers, in-market seminars and follow-up assistance; and
- trade missions that provide the opportunity to develop firsthand market knowledge through coordinated individual and group programs and to attend scheduled one-on-one meetings with qualified buyers and government officials.

#### **EXPECTED OUTCOMES**

- Export sales generated by Wisconsin companies as a result of WITT services: \$20 million
- WITT plans to assist Wisconsin companies in accessing \$1 million in federal funding to defray internationa marketing expenditures in calendar year 2014. (Note that funds are allocated according to calendar year, but allocation amounts of federal funds utilized through the program are based on the fiscal year.)
- Number of companies expected to receive export development services from WITT staff: 300

#### **FY16 PROGRAM ACTIVITY**

- Export sales generated by Wisconsin companies as a result of WITT services: \$16.6 million
- Anticipated increase in export sales (within 12 months of date reported) generated by Wisconsin companies as a result of WITT services: \$38.9 million
- WITT assisted Wisconsin companies in accessing \$946,000 in federal funding to defray international marketing expenditures in calendar year 2014. (Note that funds are allocated according to calendar year, but allocation amounts of federal funds utilized through the program are based on the fiscal year.)
- Anticipated number of jobs created or retained as a result of WITT services: 139.4 (calculation: \$1 million in agricultural exports creates or retains 8.4 jobs and \$1.3 million in additional domestic economic activity)
- Additional economic activity: \$21.5 million (calculation: \$1 million in agricultural exports creates or retains 8.4 jobs and \$1.3 million in additional domestic economic activity)
- Number of companies receiving export development services from WITT staff: 268

#### RECOMMENDED CHANGES

WITT will continue outreach efforts to Wisconsin food and agriculture companies, utilizing a variety of communications channels in order to increase awareness of programs and participation in export activities.

## ORGANIC CERTIFICATION **COST-SHARE PROGRAM**

#### **STATUS**

Active

#### **INCEPTION**

Reinstated by 2014 U.S. Farm Bill

#### **PROGRAM GOAL**

Provide a cost sharing program to reimburse producers and processors for part of the cost of obtaining and maintaining organic certification.

#### PROGRAM DESCRIPTION

The USDA National Organic Program provides each state with funds to reimburse organic certified farmers and processing companies for up to 75 percent of their certification costs. Rebates cannot exceed \$750 per certification.

#### **ELIGIBILITY REQUIREMENTS**

Certified entities must fill out a state application and submit proof of certification along with receipts for expenses paid to their certifier during the federal fiscal year.

#### INCENTIVES AND AVAILABLE FUNDING

\$770,000 was originally available for rebates in 2015. Additional funds were secured to pay all applicants.

#### **EXPECTED OUTCOMES**

Reach out to producers and processors and receive applications from at least 40 percent of the state's certified producers and processors.

#### **FY16 PROGRAM ACTIVITY**

- 940 entities applied in 2015.
- \$802,400 was distributed in rebates.

## SOMETHING SPECIAL FROM WISCONSIN™

#### **STATUS**

Active

#### **INCEPTION**

1983 (Act 92)

#### **PROGRAM GOAL**

Provide commodity and product promotion, and technical assistance.

#### **PROGRAM DESCRIPTION**

- Something Special from Wisconsin is a statewide identifier. The trademarked logo may be used for products if at least 50 percent of the value of the product or service is attributable to Wisconsin ingredients, production or processing activities.
- Members are authorized to use the logo on product labels, brochures, promotional material, trade show banners, vehicles and signs.
- Funding source: state (staff), membership fees (promotional materials)
- Target industry: value-added Wisconsin agricultural products and other products produced, grown, manufactured or processed in Wisconsin.
- Eligible activities: market assistance, branding, promotions and technical assistance to businesses are supported by general purpose revenue. Annual membership fees, ranging from \$0 to \$200 based on gross annual sales from the previous year, are used for brand promotion, member and consumer education, program materials and activities.

#### **ELIGIBILITY REQUIREMENTS**

No person may use the logo on any product or commodity unless the product or commodity meets both of the following requirements:

• At least 50 percent of the product's or commodity's value added is attributable to Wisconsin ingredients or to Wisconsin production or processing activities.

#### INCENTIVES AND AVAILABLE FUNDING

Funding to operate the program and promote the members to consumers, retailers and chefs comes through annual membership fees averaging between \$25,000 and \$30,000 annually depending upon the number of members each year.

#### **EXPECTED OUTCOMES**

#### **Program Membership Measurement:**

Membership retention: 90 percent

New member recruitment: 75

Average member sales increase: 12 percent

New member event participation: 150

#### Membership Website:

• Member self-renewal online: 95 percent

• Online credit card fee payment: 80 percent

#### Catalog and Point-of-Sale Signage:

• Catalogs: online viewing

Point-of-sale signage: 46,000 units

#### **FY16 PROGRAM ACTIVITY**

#### **Program Membership Measurement:**

Membership retention: 92 percent

New member recruitment: 95

• Average member sales increase: 13 percent

New member event participation: 129

#### Membership Website:

Member self-renewal online: 99 percent

• Online credit card fee payment: 90 percent

#### Catalog and Point of Sale Signage:

Catalogs: online viewing

• Point-of-sale signage: 47,000 units

#### **RECOMMENDED CHANGES**

### SPECIALTY CROP BLOCK GRANT

#### **STATUS**

Active

#### **INCEPTION**

Federal Specialty Crop Competitiveness Act of 2004

#### **PROGRAM GOAL**

To increase the competitiveness of Wisconsin specialty crops by providing federal grant funds to Wisconsin specialty crop industry agencies, organizations and businesses.

#### PROGRAM DESCRIPTION

- Grants are awarded for a three-year period through a competitive process representing Wisconsin's diverse specialty crop industries.
- Proposals must be sponsored or endorsed by Wisconsin specialty crop growers' organizations or industry representatives.
- Funding source: federal
- Target industry: specialty crops
- Eligible activities: market development, research, education or industry innovation

#### **ELIGIBILITY REQUIREMENTS**

Projects must benefit Wisconsin's specialty crop industries (as defined by the USDA) on a large scale geographically or by industry. Projects cannot benefit single entities. Projects must solely benefit specialty crop industries.

#### INCENTIVES AND AVAILABLE FUNDING

Funding is allocated annually to states through the federal Farm Bill and changes annually based on each state's sales and planted acreage of specialty crops. Projects range from \$10,000 to \$150,000 annually. Typically, about 24 awards are given for approximately \$1,200,000 total.

#### **EXPECTED OUTCOMES**

Each project has its own outcomes related to at least one of the following:

- Environmental sustainability, pest and disease control and varietal improvement
- Development of food safety practices including:
  - Increasing the demand for and supply of locally produced foods in Wisconsin
  - Industry innovation in production, processing and packaging
- Education to increase the consumption of Wisconsin specialty crops

#### **FY16 PROGRAM ACTIVITY**

During FY16, 72 grants were open and managed. About 74 percent of projects are research-based, with about 16 percent education and 10 percent market development. The majority of projects are run by Wisconsin's larger growers' association groups, with some smaller nonprofit and private entities implementing projects as well.

#### **RECOMMENDED CHANGES**

## SPECIALTY MEAT DEVELOPMENT CENTER TECHNICAL ASSISTANCE

#### **STATUS**

Active

#### **INCEPTION**

2006 General Authority provided under Wisconsin Statutes chapter 93

#### **PROGRAM GOAL**

To provide technical assistance to meat processors to assist them in growing their businesses and expanding the specialty meat industry in Wisconsin.

#### **PROGRAM DESCRIPTION**

Technical assistance is provided in the key areas of business development including product development, labeling and packaging, market development, and food safety and quality.

#### **ELIGIBILITY REQUIREMENTS**

Open to licensed Wisconsin meat processors and meat related businesses

#### **INCENTIVES AND AVAILABLE FUNDING**

DATCP no longer has funding for this program and will not be involved in the future. UW-Madison will take over the program.

#### **EXPECTED OUTCOMES**

Clients receive assistance to improve business, profitability and products.

#### **FY16 PROGRAM ACTIVITY**

Worked with 63 meat processors over the past three years in the areas of product improvement, business management, business planning and market development.

#### RECOMMENDED CHANGES

# DEPARTMENT OF TRANSPORTATION

Mark Gottlieb, Secretary mark.gottlieb@dot.wi.gov

AGENCY CONTACT:
Jesse Patchak, Program & Policy Chief
608-266-9910
Jesse.Patchak@dot.wi.gov

## DISADVANTAGED BUSINESS ENTERPRISE MOBILIZATION LOAN GUARANTY PROGRAM

#### **STATUS**

Active

#### **INCEPTION**

The Disadvantaged Business Enterprise (DBE) Mobilization Loan Guaranty Program was created by 1987 Wisconsin Act 399. Financial consultants competed for, and were awarded, contracts to implement loan mobilization activities. Two-year contracts began May 26, 2011, with a scheduled expiration date of May 30, 2013.

#### **PROGRAM GOAL**

The DBE Mobilization Loan Guaranty Program is designed to help disadvantaged businesses obtain working capital to participate in transportation-related construction prime or subcontracts with the Wisconsin Department of Transportation (WisDOT).

#### PROGRAM DESCRIPTION

- Type of assistance: program provides loans used as working capital necessary to mobilize a WisDOT project
- Funding source: state funds and federal grants when available
- Funding for loans: interest-bearing state funds, accruing interest since 1984 and currently at First Citizens Bank & Trust
- Target industry: transportation infrastructure—specifically, road design and construction
- Eligible activities for assistance: bank vetting for willingness to work with small businesses, financial analysis, annual financial package, project cash flow projection, loan documentation preparation for U.S. Department of Transportation (DOT) loans, federal grants, U.S. Small Business Administration loans or WisDOT loan guaranty.

#### **ELIGIBILITY REQUIREMENTS**

Must be a certified DBE firm in good standing with WisDOT. Must have a contract or subcontract with WisDOT or with a prime contractor doing business with WisDOT.

#### INCENTIVES AND AVAILABLE FUNDING

- Budget: \$75,000
- Guaranty up to 90 percent of the loan amount.
- Loan cannot exceed 50 percent of contract amount.
- Term of loan is six months, with option for extension of another six months.
- Loan cannot exceed \$250,000 at any given time.
- Loan proceeds are used as working capital.
- Joint paychecks are issued to lender and DBE until loan is paid in full.
- Any Wisconsin bank or credit union is eligible to get this guarantee for loans granted under the program.

#### **EXPECTED OUTCOMES**

#### Benchmarks Goal

- Bank vetting: establish relationships with two new banks that will accept WisDOT guarantee
- Financial analysis complete: 12 DBE firms
- Loan document preparation: eight DBE firms
- Loans processed: five

#### **FY16 PROGRAM ACTIVITY**

None

#### **RECOMMENDED CHANGES**

## **DBE SUPPORT SERVICES**

#### **STATUS**

Active

#### **INCEPTION**

The Federal Transportation Bill, approved by Congress on Dec. 4, 2015, also known as the Fixing America's Surface Transportation Act or FAST-ACT. The program is implemented under Title 49 of the Code of Federal Regulations Part 26. DBE Support Services (DBESS) consultants competed for and were awarded two year contracts, expiring on May 31, 2017, to implement engineering analysis and advisement, legal support services, technical trainings and business development services.

#### **PROGRAM GOAL**

- To help remove barriers to the participation of DBE firms in U.S. DOT-funded contracts
- To assist in the development of firms that can compete in the marketplace outside of the DBE program

#### PROGRAM DESCRIPTION

Target audience: firms certified as DBEs and firms interested in competing for work with WisDOT

Type of assistance: provide professional service advice and assistance, to include legal review, automated financials, marketing support, job costing and estimating, mentoring and networking services

Funding source: state and federal grants when available

Target industry: transportation infrastructure; specifically, road design and construction

Eligible activities: technical training; professional services related to legal review, financial accounting; marketing to prime contractors and transportation firms

#### **ELIGIBILITY REQUIREMENTS**

Firms that are DBE-certified and want to do business with WisDOT.

#### INCENTIVES AND AVAILABLE FUNDING

Business Development: \$165,000

Support Service Technical Assistance: \$95,388

#### **EXPECTED OUTCOMES**

- Five mentor-protégé memorandums of understanding, training plans and special services contracts
- 8 DBE firms receive complete business development capacity assessments
- 25 DBE firms receive one-on-one business development technical assistance
- 12 DBE firms receive a legal review of one of the following: EEO review, business expansion feasibility review, or contract compliance review and advice

#### **FY16 PROGRAM ACTIVITY**

- A DBESS consultant is used to market and recruit primes and DBE firms for the WisDOT Mentor Protégé Program for Professional Services.
- DBESS consultants were used to develop comprehensive business development capacity assessments.
- DBEs continue to request technical support regarding legal, financial and marketing concerns.
- Two to three DBEs are profiled in the WisDOT quarterly DBE newsletter, The DBE Reporter.
- DBEs are encouraged to attend the WisDOT annual DBE workshop event where OBOEC offers training addressing several business development concerns.

#### **RECOMMENDED CHANGES**

## TRANSPORTATION FACILITIES ECONOMIC ASSISTANCE AND DEVELOPMENT PROGRAM

#### **STATUS**

Active

#### **INCEPTION**

Sept. 8, 1987, under enabling legislation of Wis. Stat. §84.185, and administered under Wisconsin Administrative Code Department of Transportation (Trans) Chapter 510, created as an emergency rule effective Oct. 16, 1989.

#### **PROGRAM GOAL**

The goal of the Transportation Facilities Economic Assistance and Development (TEA) Program is to attract and retain business firms in Wisconsin, and thus create or retain jobs. The purpose of the TEA Program is to implement a flexible and expeditious process of evaluating and approving road, rail, harbor and airport improvements that are essential to economic development projects. The TEA Program is a grant program that provides up to \$5,000 per job created or retained by governmental bodies, private businesses or consortiums, with the intent to guarantee the creation and retention of jobs for a seven-year period.

#### PROGRAM DESCRIPTION

The TEA Program awards grants in the lesser amount of either 50 percent of the total project cost or \$5,000 maximum per job created or retained. Awards are made to governing bodies (cities, villages, towns or counties), private businesses and consortiums for eligible road, rail, harbor/port and airport projects that aim to attract businesses to Wisconsin or encourage business and industry to stay and expand operations within Wisconsin. Cost shares are typically 50 percent from WisDOT, the other 50 percent being a combination of local government and private business funding. The annual budget is \$3,402,500. Grant assistance is provided to communities and businesses in exchange for the guarantee of job creation or job retention for a seven-year period. Applications are accepted year-round on a first-come, first-served basis. The maximum grant award cannot exceed \$1,000,000. The TEA Program is a reimbursement program whereby the community (the sponsor) must cover 100 percent of all project costs up front before seeking reimbursement from through WisDOT. The business development cannot be speculative. From application to approval, the grant process takes up to 90 days to formally complete and make an award. Once a project has been approved and awarded, project construction needs to commence within three years of the date when the project agreement is executed.

#### **ELIGIBILITY REQUIREMENTS**

The TEA Program is a grant program that provides up to \$5,000 per job created or retained. The job type must meet eligibility requirements to proceed to the application stage. Certain job types, such as retail stores, eating and drinking establishments, recreation and entertainment facilities, hotels and motels, are excluded from grant consideration. Also, the following transportation project improvements are eligible for grant assistance: street, road, highway, intersection and interchange improvements that are open to the public for travel and come under the jurisdiction or ownership of a public authority (all private roads, parking lanes or parking lots are excluded); rail projects to include an industrial lead, a spur, team track or trackside intermodal transfer facility; harbor/port improvements, to consist of dredging, dock walls, piers, intermodal connections and lighting; and airport improvements consisting of runway, taxiway, aprons and access service roads (airport hangars are excluded).

#### **INCENTIVES AND AVAILABLE FUNDING**

Grants are awarded up to a maximum of \$1,000,000 or \$5,000 per job created or retained. The biennial budget appropriation for the TEA Program is \$6,805,200.

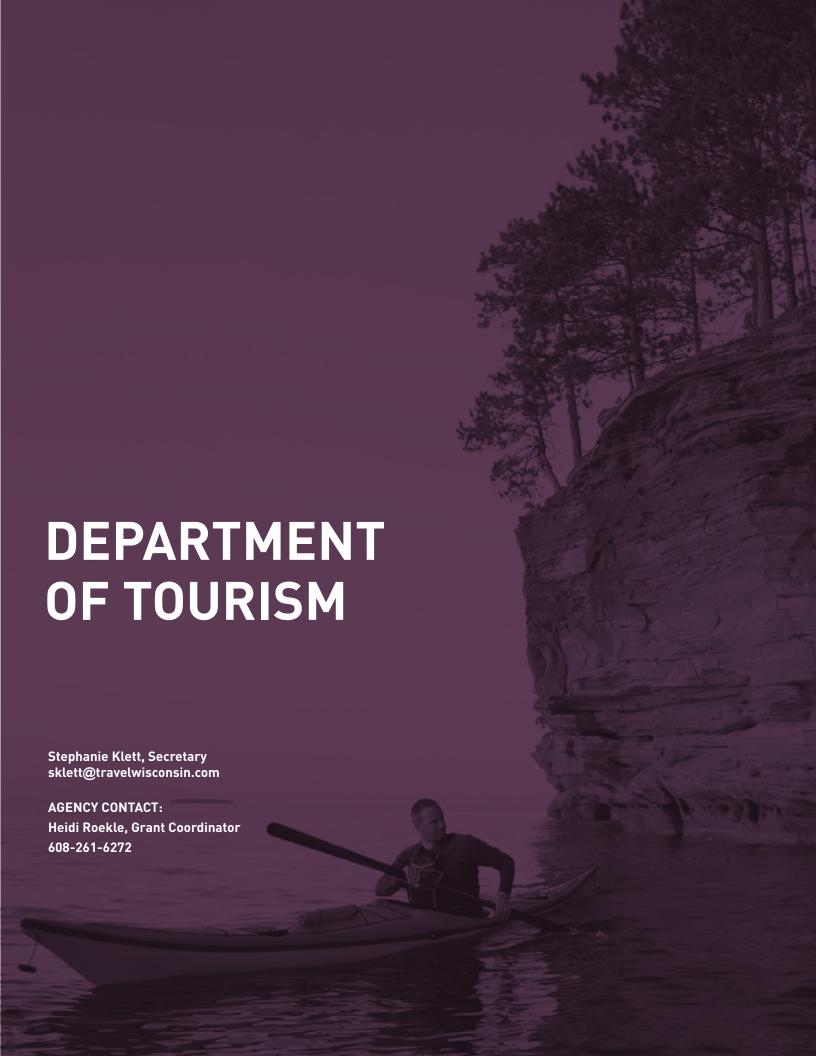
#### **EXPECTED OUTCOMES**

For FY16, the target number of grants to be approved and awarded was 12. In terms of job creation and retention, the employment target was 2,850. The average cost per job must be less than the \$5,000 program maximum. In addition, the capital investment ratio must equal or exceed the established target of \$50. The final performance goal relates to compliance reporting, which involves the annual job submittal reports from the community and the business, so as to monitor and track actual job creation and retention numbers. This accountability goal must be at 100 percent compliance for the number of approved and awarded grants during FY16.

#### **FY16 PROGRAM ACTIVITY**

- Six grants were approved and awarded
- 1,191 jobs were created or retained
- the average cost per job amounted to \$3,150; and
- the capital investment ratio was \$127.

#### **RECOMMENDED CHANGES**



## JOINT EFFORT MARKETING GRANT

#### **STATUS**

Active

#### INCEPTION

1975

#### PROGRAM GOAL

The Joint Effort Marketing (JEM) Grants Program assists in the development and marketing of Wisconsin tourism events and destinations. Qualified projects are awarded reimbursement for marketing expenses and must demonstrate substantial return on investment through increased traveler spending, overnight stays, job growth and marketing deliverables.

#### PROGRAM DESCRIPTION

JEM grants provide partnership funding to help nonprofit Wisconsin organizations promote tourism in their areas, through activities in the categories of destination marketing; new events; sales promotion; existing events; and one-time, one-ofa-kind. Projects must show that they will generate an increase in visitors and make a positive economic impact in the local area. The advertising plan must be consistent with the current statewide marketing plan and target markets beyond the local area. Applications are reviewed five times a year. Destination marketing deadlines are April 1 and Sept. 1. All other categories adhere to application deadlines of Aug. 1, Nov. 1, Feb. 1 and April 1.

#### **ELIGIBILITY REQUIREMENTS**

#### Statutory Requirements (Ch. 41.17)

- At least \$1.13 million must be awarded annually.
- Any public or private nonprofit organization, including a tribal organization of a federally recognized American Indian tribe or band in Wisconsin, is eligible to apply.
- Tourism can reimburse up to 75 percent of a project's first-year promotional costs, but no more than 50 percent of the total budget. In subsequent years, up to 50 percent of the promotional costs for the second year and 25 percent for the third year may be allowed in some categories.
- Grants must be matched dollar-for-dollar through cash or in-kind contributions.
- Grants fund only marketing expenses, i.e., email marketing, print and broadcast ads, direct mail, publicity and billboards. Grant funds may not be used for operational costs.

#### Administrative Rulemaking (Ch. Tour 1)

- An eligible applicant may submit an application no less than 90 days prior to the first date advertising is scheduled to begin.
- The JEM Committee reviews all applications and makes funding recommendations to the department's secretary.
- An applicant shall submit a written evaluation of the project, in such form as the department may require, within 45 days of completion of all project activity. 10 percent of the award is withheld until a suitable evaluation is submitted.
- Contracts are terminated if evaluations and project invoices are past due.

#### **Underwriting Criteria**

- Applicant originations must be tourism-related Wisconsin not-for-profit organizations. The application process is competitive.
- Contractual obligations for ongoing JEM projects must be met before any new contracts will be issued.

#### INCENTIVES AND AVAILABLE FUNDING

\$1,130,000 per fiscal year

#### **EXPECTED OUTCOMES**

- Increase visitors and their associated spending to an area, measured by visitor counts x average expenditure numbers from Longwoods/Tourism Economics, or similar research or tax revenues
- Value of advertising provided by grant recipients/marketing deliverables, measured by paid advertising invoices

#### **FY16 PROGRAM ACTIVITY**

57 projects awarded in FY16

#### **RECOMMENDED CHANGES**

## **MEETINGS MEAN BUSINESS (MMB) GRANT PROGRAM**

#### **STATUS**

Active

#### INCEPTION

2010

#### PROGRAM GOAL

Provide funding to destination marketing organizations to help defray the costs of bidding on and hosting large or midsize meetings and conferences.

#### PROGRAM DESCRIPTION

The Meetings Mean Business (MMB) Grant Program gives Wisconsin a competitive edge and top-of-mind awareness as the premier place to host meetings or conventions by providing destinations with financial assistance for bid fees or facility costs. Destinations may use the program to attract the type of meetings and conventions that best fit their business model (e.g., associations and organization meetings, trade shows, reunions, education or social groups).

Attracting national or Midwest regional meetings and conventions generates significant economic impact from additional room night bookings and traveler spending in the community in which they are held. Many destinations have invested in substantial conference infrastructure in order to capture meeting and convention business.

- The fund has \$110,000 per year available for matching grants. Destinations may apply for 50 percent of the costs for convention facility rental, in-community convention transportation or host costs, up to a maximum of \$20,000 per fiscal year (July 1-June 30).
- Applications are reviewed three times annually. The deadlines are April 1, Aug. 1 and Dec. 1.
- Applications can be sent by mail, delivery service or email, as long as they are received by midnight on the first day of the review month and at least 90 days prior to the start of the event.

#### **ELIGIBILITY REQUIREMENTS**

- Applications must be submitted to the Wisconsin Department of Tourism through a recognized Wisconsin Destination Marketing Organization (e.g., Convention and Visitors Bureau or Chamber of Commerce) and must be signed by the director or president of that organization.
- Organizations receiving funding through this program may not also request funding from the JEM Grant Fund for the same event during the same fiscal year.
- This grant does not fund in-state events that are regularly scheduled or that routinely rotate to destinations within the state.

#### INCENTIVES AND AVAILABLE FUNDING

\$110,000 annually

#### **EXPECTED OUTCOMES**

Over \$6.7 million projected visitor expenditures for FY16

#### **FY16 PROGRAM ACTIVITY**

7 MMB grants awarded in FY16

#### **RECOMMENDED CHANGES**

## READY, SET, GO! (RSG) GRANT PROGRAM

#### **STATUS**

Active

#### **INCEPTION**

2006

#### **PROGRAM GOAL**

To provide funding to destination marketing organizations to help defray the costs of bidding and hosting competitive sporting events.

#### PROGRAM DESCRIPTION

The Ready, Set, Go! (RSG) Grant Program generates visitor spending by securing or creating competitive sporting events with a structure that both draws a spectator/athlete base for the event and creates an economic impact for the area. The program is designed to assist destinations in securing competition-related events that require an up-front financial commitment. Grant funding may be used for bid/commitment fees paid directly to the event holder or financial commitments needed to secure a venue or municipal services for an event.

- The Department provides \$110,000 for RSG grants each fiscal year (July 1-June 30).
- Applications are reviewed three times annually. The deadlines are Jan. 1, March 1 and Sept. 1. They can be sent by mail, delivery service or email as long as they are received by midnight on the 1st day of the review month, at least 90 days prior to the start of the event.

#### **ELIGIBILITY REQUIREMENTS**

- Destinations may request 50 percent of the bid/commitment fee or 50 percent of the venue/municipal fees, up to a maximum of \$20,000 per fiscal year.
- Applications must be submitted to the Wisconsin Department of Tourism through a recognized Wisconsin destination marketing organization (e.g., Convention and Visitors Bureau or Chamber of Commerce) and must be signed by the director or president of that organization. Events that have been secured prior to the written grant application are not eligible. Organizations or events that are currently funded through statutorily required expenditures (earmarks) are not eligible for funding through RSG. Organizations requesting funding from the RSG Grant Fund are not eligible to also request funding from the JEM Grant Program for the same event during the same fiscal year.
- Events that have been hosted in Wisconsin previously will be considered for grant funding based on prior event evaluation and documented economic impact.

#### **INCENTIVES AND AVAILABLE FUNDING**

\$110,000 annually

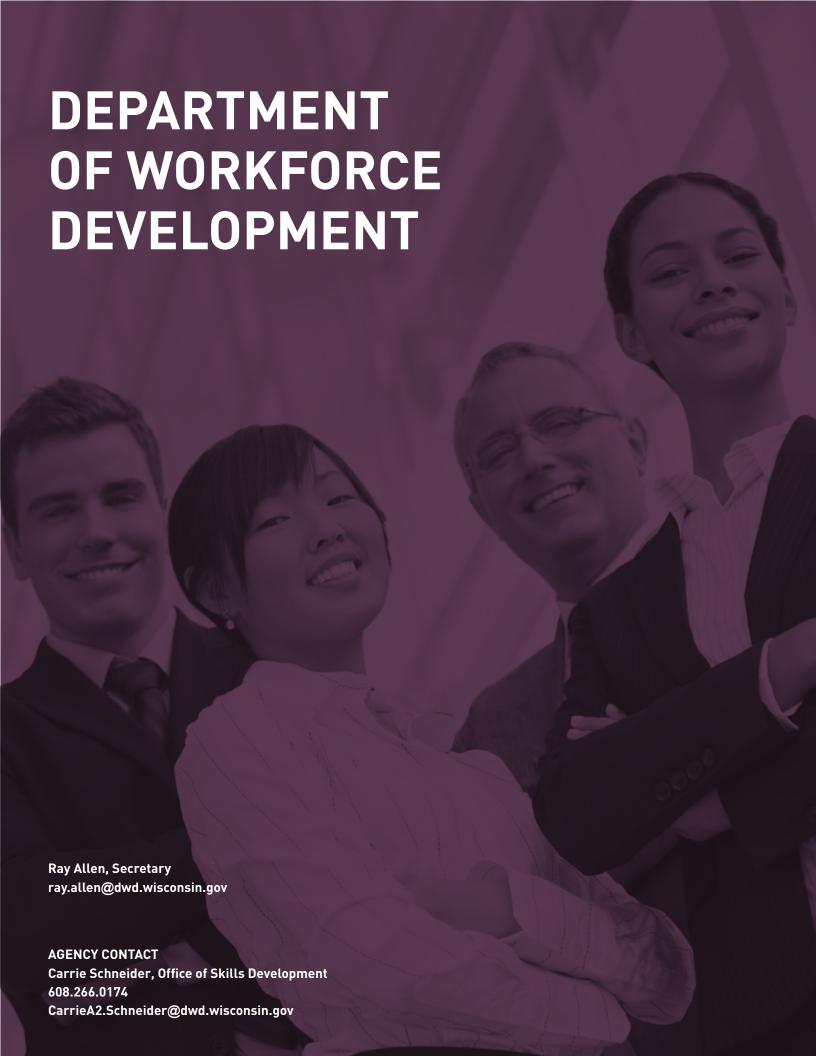
#### **EXPECTED OUTCOMES**

FY16 RSG grants are projected to generate \$8.9 million in visitor expenditures.

#### **FY16 PROGRAM ACTIVITY**

15 awards were funded in FY16.

#### **RECOMMENDED CHANGES**



### WISCONSIN FAST FORWARD

#### **STATUS**

Active

#### INCEPTION

2013 Act 9

#### **PROGRAM GOAL**

Wisconsin Fast Forward (WFF) addresses the skills gap through reimbursement grants that assist Wisconsin employers and their partners with customized skills training to fill current job openings and ongoing skill requirements. Program goals include:

- increasing high-demand skills attainment in the local and regional workforce;
- influencing the number of new jobs created;
- reducing layoffs due to skilled labor shortages;
- helping unemployed and underemployed individuals gain full-time employment; and
- providing incumbent workers with wage increases and job security.

#### PROGRAM DESCRIPTION

The WFF Program is designed to provide demand-driven worker training grants to employers in collaboration with training providers and their local workforce and economic development partners. The program accepts grant proposals for customized, short- and medium-term skilled worker training projects that are not currently funded through WFF Grant Program announcements. Qualifying proposals must be supported by current and projected labor market information, demonstrate the need for training, and state the intent to hire trainees or raise incumbent worker wages. The Wisconsin Department of Workforce Development's (DWD's) Office of Skills Development (OSD) administers the WFF program through a transparent and accountable process. Since program inception, OSD has awarded grants in four rounds of funding to support worker training demands in the following nine industry sectors and occupational areas:

- Agriculture and related occupations
- Construction trades and related occupations
- Customer service occupations
- Financial services occupations
- Health care and related occupations
- Information technology occupations
- Manufacturing occupations
- Transportation, logistics and distribution occupations
- Wisconsin small businesses with 50 or fewer full-time employees

A summary of each grant award is available on the WFF website: http://wisconsinfastforward.com/reports.htm

#### **ELIGIBILITY REQUIREMENTS**

WFF grant opportunities are available to any public or private organization with documented workforce training needs in the industry sectors and occupational areas identified by OSD and its Technical Review Committee, which is made up of economic advisors and industry experts from DWD, the Department of Revenue, the Wisconsin Technical College System, and WEDC. Allowable expenditures include but are not limited to: curriculum development, instructor/trainer costs, instructional materials and supplies, consultant fees, contractual services, facility costs, and administration costs up to 5 percent of the total project budget.

#### INCENTIVES AND AVAILABLE FUNDING

A total of \$15 million in funding is available for the 2015-17 fiscal biennium.

Grant awards range from \$5,000 to \$400,000 and require cash or in-kind match equal to the award amount, except for Wisconsin Small Business Grant awards, which range from \$5,000 to \$50,000 and require cash or in-kind match equal to half of the award amount. All grantees are limited to receive \$400,000 in WFF funds per calendar year.

#### **EXPECTED OUTCOMES**

OSD has issued letters of intent to award over \$18 million in WFF grants to date, supporting nearly 200 workforce training projects that are benefiting approximately 400 businesses and more than 17,000 trainees at a low per-trainee cost of \$1,050.

#### **FY16 PROGRAM ACTIVITY**

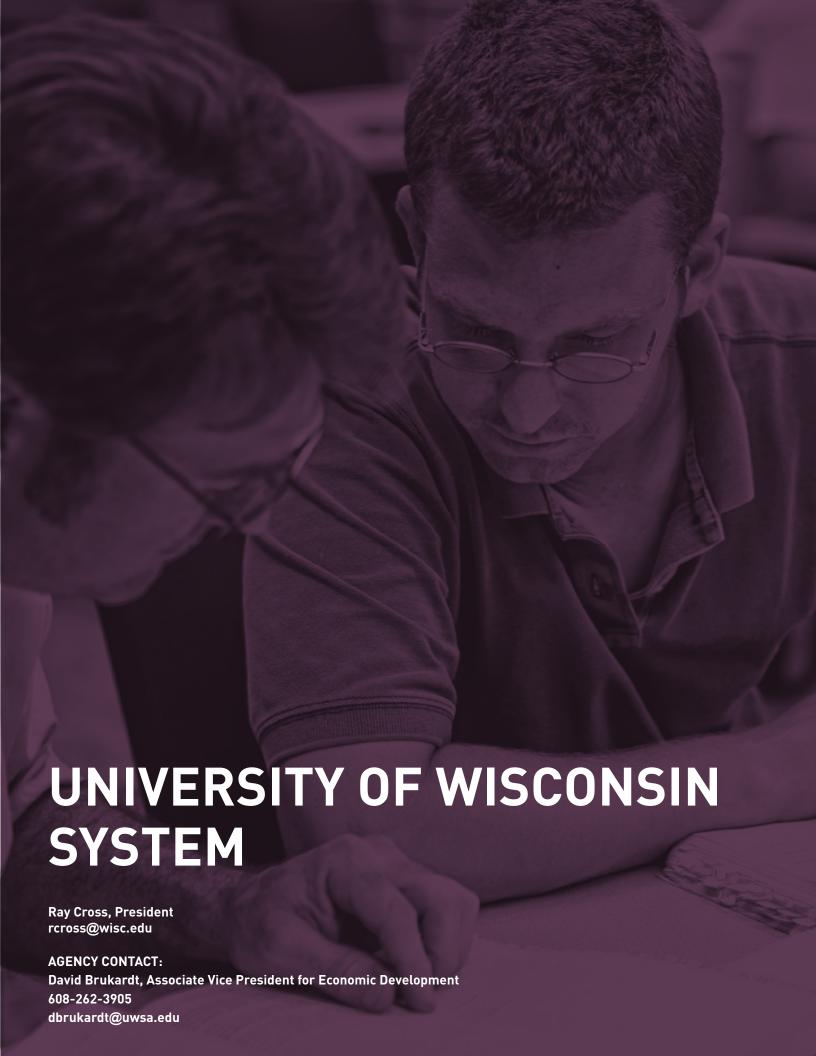
During FY16, OSD issued 55 WFF – Round 4 grant contracts totaling:

Amount: \$5,725,580

Number of grants: 107

Number of trainees: 4,219

#### **RECOMMENDED CHANGES**



## CENTER FOR DAIRY PROFITABILITY

#### **STATUS**

Active

#### **INCEPTION**

1987 General Authority (§ 20.285)

#### **PROGRAM GOAL**

Enrich the quality of life for farm owners, operators, employees, industry stakeholders and animals. Collaborate with universities, government agencies and industry to identify, develop and supply a diverse clientele of farm managers and service providers with research-based information and management best practices. Create a work environment that is challenging, rewarding and fun. Disseminate our educational and research products through traditional means and emerging technologies.

#### PROGRAM DESCRIPTION

Develops and delivers effective interdisciplinary education and applied research to dairy farms and dairy-industry service providers, resulting in sustainable, profitable decisions and a healthy, progressive dairy industry. Center for Dairy Profitability (CDP) services include: management education programs, development of decision-making tools for farms and service providers and one-on-one business counseling.

#### **ELIGIBILITY REQUIREMENTS**

Train-the-trainer for Cooperative Extension is available to farm input suppliers and dairy processors; direct education is available for dairy farmers, farm input suppliers, dairy processors and milk haulers.

#### INCENTIVES AND AVAILABLE FUNDING

N/A

#### **EXPECTED OUTCOMES**

CDP would like to merge databases maintained by Michigan State University and Cornell with CDP's and rewrite its Agriculture Financial Advisor (AgFA) software to provide a consistent Web-based tool for creating financial benchmarks. CDP is in discussion with Michigan State University and Cornell University to merge the two states' farm financial data collection with CDP's data. CDP recently procured a grant to assist in merging the databases. If the collaboration between CDP, Michigan State University, and Cornell University is successful, there are several additional potential partners.

CDP hopes to continue partnering with other land-grant universities, as well as federal and private institutions. Several lending institutions, farm credits and commercial banks have an interest in the work, as does the Professional Dairy Producers of Wisconsin Organization. CDP will continue partnering where it makes the most sense to provide leverage for CDP's unique contributions to Wisconsin's agricultural growth.

#### **FY16 PROGRAM ACTIVITY**

CDP had a number of notable achievements over the past year. One of the highest-profile activities was CDP's work on USDA's Agriculture Risk Coverage (ARC) and Price Loss Coverage (PLC) programs. CDP received a large grant to train eight Extension agents who would work across the state with the Farm Service Agency (FSA) to host educational programs on new crop insurance programs. The Extension team, under the leadership of the CDP, rapidly deployed the information for producers and growers in the state and held dozens of educational programs across the state.

One of CDP's goals last year was to increase the dimension and use of the AgFA program. AgFA is a software program that collects individual farm level records and can provide benchmark reports to producers. CDP has been working with the FSA at the national level to provide farm records for the AgFA program and FSA will begin regular submissions. CDP has developed a successful partnership with USDA through meetings which began last summer and culminating in a signed data agreement between USDA and the University of Wisconsin.

CDP also began discussions with Cornell University and Michigan State University to combine the three states data collection efforts with the FSA's data. Both of these Land Grant institutions have programs similar to AgFA and like AgFA have been seeing decreased record numbers and financial support for the programs. The collective dataset would be the largest farm financial dataset in the country and a rich source of information for teaching and research.

CDP co-hosts the Dairy Markets and Policy (DMaP) group, which receives prominent national recognition. Last year, DMaP secured a large grant to develop a national forecasting tool to help dairy producers make decisions about the new Margin Protection Program (MPP). In 2015, significant additions were made to the Web tool, with a new advanced feature that assists dairy farms using MPP as a profit center toward evaluate its use as a risk management tool for the business, the original intent of the Farm Bill's MPP. CDP conducted national and state educational programs and wrote several manuals for producers based on case farms.

The Agricultural and Applied Economics Association recognized DMaP with the Group Extension and Outreach Award last year. The award was given for DMaP's efforts to create the new MPP web tool and all of the materials and educational meetings around the country to explain the new program.

#### **RECOMMENDED CHANGES**

Revise eligible program activity quidelines for future Economic Development Incentive Grant Program cycles.

## **ECONOMIC DEVELOPMENT INCENTIVE GRANTS**

#### **STATUS**

Active

#### **INCEPTION**

§ 36.25(52)

#### **PROGRAM GOAL**

Award grants to University of Wisconsin institutions to support economic and workforce development projects, and projects that improve the affordability of education at UW institutions.

#### PROGRAM DESCRIPTION

The 2013-15 biennial budget requires the UW Board of Regents to allocate \$11.25 million annually in each year of the biennium for the Incentive Grant Program. Program funding was only available for 2013-14 and for 2014-15, and is one-time funding that is not a base budget change to the institution. To learn more, visit the UW System Economic Development website for detailed descriptions of each of the grants and additional information about economic development activity throughout the UW System at: https://www.wisconsin.edu/economic-development/.

#### **ELIGIBILITY REQUIREMENTS**

Incentive grant funds may be used for many purposes, including salaries, fringe benefits, capital expenses, indirect costs, equipment, supplies, scholarships, internship stipends, etc.

#### INCENTIVES AND AVAILABLE FUNDING

\$22.5 million to be used in the 2013-15 biennium

#### **EXPECTED OUTCOMES**

#### Economic development programs that:

- encourage the establishment or growth of businesses in Wisconsin;
- create or retain jobs in Wisconsin; and/or
- provide financial assistance, tax benefits or direct services to specific businesses, industries or organizations

#### Development of an educated and skilled workforce through:

- increasing the number of bachelor's, master's, and doctoral degrees awarded in fields for which occupational demand is high or in fields that the Board of Regents and DWD jointly determine to be high-demand fields;
- increasing the number of internship and cooperative work experience opportunities for students; and/or
- increasing or enhancing research and development

#### Improve the affordability of postsecondary education by:

- reducing the time to obtain a degree;
- increasing opportunities for high school students to earn credit toward a postsecondary degree; and/or
- improving the transfer of credits between higher education institutions

#### **FY16 PROGRAM ACTIVITY**

12 innovative UW proposals to spur economic and workforce development statewide were selected by a committee largely made up of Wisconsin business leaders. The incentive grants are designed to encourage campus and business collaborations in three main categories: economic development, workforce development and college affordability.

#### **RECOMMENDED CHANGES**

Revise eligible program activity guidelines for future Economic Development Incentive Grant Program cycles.



## **CONDUIT BOND ISSUE PROGRAM**

#### **STATUS**

Active

#### INCEPTION

Chapter 234

#### **PROGRAM GOAL**

The Wisconsin Housing and Economic Development Authority's (WHEDA's) Economic Development Conduit Bond Issuance Program is intended to provide Wisconsin businesses financing that will create and retain jobs in the State of Wisconsin, and promote economic development in both rural and urban communities.

#### PROGRAM DESCRIPTION

For the next three fiscal years, up to \$150 million in Economic Development Bonds may be issued annually. Sources of tax-exempt bond financing include:

Industrial Revenue Bonds

#### **ELIGIBILITY REQUIREMENTS**

Eligible uses of bond proceeds:

An economic development project will be eligible for the financing of land, plant or equipment for any of the following:

- facilities for manufacturing or commercial real estate activities;
- facilities for the retail sale of goods or services;
- other eligible projects, including national or regional headquarters facilities; facilities for the storage or distribution of products of manufacturing activities, materials, components or equipment; facilities for research and development activities; recreational and tourism facilities serving to attract visitors to this state; and facilities for the production, packaging, processing or distribution of raw agricultural com modities; or
- activities of a long-term nature, such as research and development.

Long-term working capital may also be eligible.

#### **Required Criteria**

WHEDA may not issue bonds to finance an economic development loan unless all of the all of the following apply:

- the economic development project is or will be located in the state of Wisconsin;
- one or more other financial institutions participate in the economic development project;
- WHEDA shall not assume unsecured or uncollateralized risk for any economic development loan;
- the economic development loan will not be used to refinance existing debt, unless it is in conjunction with an expansion of the business or job creation; and
- the name of the person receiving the loan does not appear on the statewide support lien docket.

#### Considerations

WHEDA may finance an economic development loan only after considering all of the following:

- the extent to which an economic development project will maintain or increase employment in this state;
- whether an economic development project will be located in an area of high unemployment or low average income; and
- the extent to which the activities constituting the economic development project otherwise would not occur.

#### **Preferences**

WHEDA shall also give preference to businesses:

- that are more than 50 percent owned or controlled by women or minorities;
- that together with all of their affiliates, subsidiaries and parent companies, have current gross annual sales of \$5,000,000 or less or that employ 250 or fewer persons; and
- that have less than 50 percent of their ownership held or controlled by another business and have their principal operations in the state of Wisconsin.

#### INCENTIVES AND AVAILABLE FUNDING

The incentive to use this tax-exempt bond program is that it offers a lower cost of funds. Available funding is determined by an annual Wisconsin Economic Development Corporation review of volume cap allocation.

#### **EXPECTED OUTCOMES**

In FY16, no new originations are expected.

#### **FY16 PROGRAM ACTIVITY**

No bonds were issued in FY16.

#### **RECOMMENDED CHANGES**

On January 1, 2013, the Midwest Disaster Area Relief Bond Program expired, eliminating the primary resource for federal tax-exempt bonding using this bond issuance capacity. WHEDA does not expect to see much activity in this program until another tax-exempt program can be matched with it.

## WISCONSIN DEVELOPMENT **RESERVE FUND – AGRIBUSINESS PROGRAM**

#### **STATUS**

Active

#### **INCEPTION**

Chapter 234

#### **PROGRAM GOAL**

To provide loan guarantees to lenders to assist in the startup, acquisition or expansion of a business that develops products using Wisconsin's raw agricultural commodities.

#### PROGRAM DESCRIPTION

Assist in the startup, acquisition or expansion of a business that develops products using Wisconsin's raw agricultural commodities.

The term "raw agricultural commodity" refers to any agricultural, aquacultural, horticultural, viticultural, vegetable, poultry or livestock product produced in Wisconsin, including milk and milk products, bees and honey products, timber and wood products, or any class, variety or utilization of the products in their natural state.

#### **ELIGIBILITY REQUIREMENTS**

- The business must start with a Wisconsin-grown, raw agricultural commodity and do one of the following:
  - create a product new to the business;
  - expand production of an existing product that will increase the use of a raw agricultural commodity; or
  - enhance the efficiency of the business.
- The business must be unable to obtain conventional financing at reasonable terms.
- The business must be located in Wisconsin in an area with a population under 50,000.
- The business owner must be current in any child support payments and not in default on any WHEDA loans.

Loan proceeds may be used to:

- purchase or improve land and buildings;
- purchase or improve machinery and equipment;
- purchase inventory;
- fund permanent and revolving working capital; or
- fund initial marketing expenses associated with making the product available to consumers.

#### Terms and conditions:

- Maximum guarantee is the lesser of 50 percent or \$600,000
- Maximum quarantee terms:
  - Fixed assets, inventory and permanent working capital: five years
  - Amortization term may exceed the guarantee term but cannot exceed the useful life of the collateral
  - Interest rate is set by the lending institution and is subject to WHEDA approval
  - Variable rate loan may not exceed prime plus 2.75 percent
  - Loan must be secured by assets being financed
  - Additional collateral and personal guarantees may be required.

#### **Application process:**

- The lender must first complete and submit an Agribusiness Guarantee Eligibility Form (Form 3).
- WHEDA determines business and project eligibility and will render that decision within one business day.
- Upon eligibility approval, the lender shall complete and submit a Loan Guarantee Application (Form 4) within 90 days of eligibility determination.
- WHEDA reviews the complete application and renders a decision upon completion of its underwriting process.

#### **INCENTIVES AND AVAILABLE FUNDING**

\$29.0 million in guarantee authority is available for all Wisconsin Development Reserve Fund (WDRF) programs, including Agribusiness Guarantees.

#### **EXPECTED OUTCOMES**

No dollars are benchmarked for new originations or guarantee payments. The jobs created and retained benchmark is one for every \$30,000 in guarantees.

#### **FY16 PROGRAM ACTIVITY**

No applications were received and no guarantee payments were processed during the FY16.

#### **RECOMMENDED CHANGES**

## WDRF - CREDIT RELIEF OUTREACH **PROGRAM**

#### **STATUS**

Current

#### **INCEPTION**

Chapter 234

#### PROGRAM GOAL

Provide loan guarantees to lenders to assist farmers in obtaining materials and supplies in the planting and harvesting of agricultural commodities and the purchase and feeding of livestock.

#### PROGRAM DESCRIPTION

The Credit Relief Outreach Program (CROP) Guarantee is a financing resource for farmers that provides guarantees on agricultural production loans. The loan must be used for the purchase of services or consumable goods necessary for producing an agricultural commodity. The commodity must be planted and harvested for consumption within the loan term. This includes livestock, if purchased, fed and sold within the loan term. Eligible uses of loan proceeds include: fertilizer, seed, fuel, land rent, animal feed, hedging, UCC filing charges, equipment rental, tillage service, custom hire, crop insurance, equipment repair, pesticides/herbicides, feeder animals if purchased and sold within the loan term, utility bills related directly to the production of the agricultural commodity and labor costs related directly to planting and harvesting the agricultural commodity (excluding labor costs paid to the farmer and spouse).

#### **ELIGIBILITY REQUIREMENTS**

Eligibility requirements for farmers include:

- inability to obtain conventional financing at reasonable terms,
- debt-to-asset ratio of at least 40 percent but less than 85 percent,
- positive projected cash flow budget for the term of the loan,
- sufficient collateral to cover the value of the CROP loan.
- the farm is located in Wisconsin and the farmer resides in Wisconsin or is legally registered in Wisconsin in the case of a partnership or corporation,
- the farmer is currently engaged in the operation, and
- the farmer is current in child support payments and not in default on any WHEDA loans.

#### INCENTIVES AND AVAILABLE FUNDING

\$28,705,409 in guarantee authority is available for all Wisconsin Development Reserve Fund programs, which includes CROP Guarantees.

#### **EXPECTED OUTCOMES**

Budgeted volume for FY16: \$2,500,000

Actual approved guarantees: \$938,000

#### **FY16 PROGRAM ACTIVITY**

- 11 applications submitted
- 11 applications approved

#### **RECOMMENDED CHANGES**

## WDRF - EMERGENCY HEATING ASSISTANCE LOAN GUARANTEE PROGRAM

#### **STATUS**

Active

#### **INCEPTION**

Chapter 234

#### **PROGRAM GOAL**

Provide dealers and individuals with heating assistance loan guarantees due to propane shortages and resulting higher costs incurred during the heating season.

#### PROGRAM DESCRIPTION

Provide dealers and individuals with heating assistance loan guarantees due to propane shortages and resulting higher costs incurred during the heating season.

#### **ELIGIBILITY REQUIREMENTS**

- The applicant must be a dealer actively engaged in selling propane or an existing business that will purchase propane for consumption by the business.
- The borrower must reside in Wisconsin, or be legally registered in Wisconsin if a partnership or corporation.
- The borrower must be current in child support payments and must not have filed for bankruptcy or be in default on any WHEDA loans.
- If a startup operation, the borrower must have no less than one year of experience.
- If a dealer or retailer, the propane purchased from proceeds of the loan guarantee must only be sold to residents of the state of Wisconsin.
- For individual borrowers, household income cannot exceed 200 percent of the median household income in the county in which the borrower resides.

#### Loan proceeds may be used to fund:

- the purchase of propane inventory,
- permanent and revolving working capital needs,
- the purchase of propane equipment, or
- eligible soft costs.

#### Terms and conditions:

- Maximum guarantee for dealers:
  - 50 percent of loan up to \$25,000 (\$50,000 loan maximum)
  - One-year term

- Maximum guarantee for individuals:
  - 50 percent of loan up to \$1,250 (\$2,500 loan maximum)
  - Two-year term with possibility of one-year extension.

Borrowers apply through their lender. The lender submits the application to WHEDA and a decision is made within two business days.

#### **INCENTIVES AND AVAILABLE FUNDING**

\$5 million was available for business guarantees and \$3 million was available for individual borrowers.

#### **EXPECTED OUTCOMES**

This program was created in response to an emergency heating situation, so no outcomes were projected.

#### **FY16 PROGRAM ACTIVITY**

No applications were received during FY16. The deadline to submit an application for individual borrowers was July 25, 2014. Businesses/dealers could submit applications through Dec. 31, 2014.

#### **RECOMMENDED CHANGES**

## WDRF FARM ASSET REINVESTMENT MANAGEMENT GUARANTEE PROGRAM

#### **STATUS**

Active

#### INCEPTION

Chapter 234

#### **PROGRAM GOAL**

The Farm Asset Reinvestment Management (FARM) Guarantee Program provides loan guarantees to lenders to assist farmers in the expansion or modernization of an existing farming operation and to assist in the startup of new farms.

#### PROGRAM DESCRIPTION

- Assist in the expansion or modernization of an existing farming operation
- Assist in the startup of a new farming operation

#### **ELIGIBILITY REQUIREMENTS**

- The farmer must be unable to obtain conventional financing at reasonable terms.
- The farmer's debt-to-asset ratio must be 85 percent or less.
- The farmer must have sufficient collateral to cover the value of the FARM loan.
- The farm must be located in, and the farmer must reside in, Wisconsin (or be legally registered in Wisconsin if a partnership or corporation).
- The farmer must be actively engaged in the operation.
- The farmer must be current in child support payments and must not be in default on any WHEDA loans.
- If a startup operation, the farmer must have no less than three years' farming experience, including managing day-to-day farm operations.

#### Loan proceeds may be used for:

- acquisition of agricultural assets (machinery, equipment, buildings, land or livestock to be kept more than one year);
- improvements to buildings or land for agricultural purposes; or
- refinancing existing debt (not to exceed 75 percent of WHEDA's guaranteed loan) if expanding an existing farm operation.

#### Terms and conditions:

- The maximum quarantee is the lesser of:
  - 25 percent of the FARM loan;

- the farmer's net worth including the FARM loan;
- \$200,000 if no other state or federal credit assistance program is utilized; or
- \$100,000 if any other state or federal credit assistance program is utilized and tied to the same note.
- Maximum guarantee term:
  - Land and buildings: 10 years
  - Equipment, machinery and livestock: five years

#### Application process:

- The lender completes a Farm Guarantee Application and the borrower signs the Farmer's Affidavit.
- Submit complete application package to WHEDA, including application fee.
- WHEDA reviews and renders a decision within one business day.

#### **INCENTIVES AND AVAILABLE FUNDING**

\$29 million in guarantee authority is available for all WDRF programs, including FARM guarantees.

#### **EXPECTED OUTCOMES**

\$500,000 is expected in new originations.

#### **FY16 PROGRAM ACTIVITY**

Three applications were received and approved for \$273,293.

#### **RECOMMENDED CHANGES**

## **WDRF - SMALL BUSINESS GUARANTEE**

#### **STATUS**

Active

#### INCEPTION

Chapter 234

#### **PROGRAM GOAL**

Help create and retain jobs by providing loan guarantees to lenders for small business projects that would not otherwise receive financing, if not for the credit enhancement provided by this program.

#### PROGRAM DESCRIPTION

- Assist with the expansion or acquisition of an existing small business that has been in operation for at least 12 months. An expansion may involve a new line complementary to the existing business, such as a landscaping business expanding into retail floral or a lodging facility adding a restaurant.
- Assist in the startup of a day-care business for adults or children.
- Assist in the startup of a small business located in a vacant storefront in the traditional downtown area of a community.

#### **ELIGIBILITY REQUIREMENTS**

- The business must be unable to obtain conventional financing at reasonable terms.
- The business must employ 250 or fewer full-time equivalent employees at time of application.
- The business must be located in Wisconsin.
- The business owner must be current in child support payments and not in default on any WHEDA loans.
- The project must create or retain jobs.

#### Loan proceeds may be used to:

- purchase or improve land and buildings, including mixed-use properties that contain both commercial and residential components (business can occupy as little as 25 percent of the total building space);
- purchase or improve machinery and equipment;
- purchase inventory;
- fund permanent and revolving working capital;
- finance soft costs (not to exceed 5 percent of eligible project costs); or
- refinance existing debt (not to exceed 75 percent of the WHEDA quaranteed loan and/or demonstration of business expansion)

#### Terms and conditions:

- The maximum guarantee is the lesser of 50 percent or \$750,000 for all uses of proceeds except revolving working capital, whose maximum guarantee is the lesser of 50 percent or \$200,000.
- The maximum guarantee for businesses in the Transform Milwaukee area is the lesser of 80 percent or \$750,000 for all uses of proceeds.

#### Maximum guarantee term:

- Fixed assets, inventory and permanent working capital: five years
- Revolving working capital: two years
- The amortization term may exceed the guarantee term, but cannot exceed the useful life of the collateral.
- The interest rate is set by the lending institution and is subject to WHEDA approval.
- Variable rate loan may not exceed prime plus 2.75 percent
- The loan must be secured by assets being financed, and personal guarantees may be required.

#### **Application process:**

- The borrower and lender must complete and submit a Loan Guarantee Application (Form 4).
- WHEDA reviews the complete application and renders a decision upon completion of its underwriting.

#### **INCENTIVES AND AVAILABLE FUNDING**

\$21 million in guarantee authority is available for all WDRF programs, including Small Business Guarantees.

#### **EXPECTED OUTCOMES**

\$500,000 is benchmarked for new originations and \$220,000 in guarantee payments. The jobs created and retained benchmark is one for every \$30,000 in guarantees.

#### **FY16 PROGRAM ACTIVITY**

Six applications were submitted and approved for \$1,049,600.

#### **RECOMMENDED CHANGES**

## SMALL STATE BUSINESS CREDIT INITIATIVE PROGRAM - WISCONSIN EQUITY INVESTMENT FUND

#### **STATUS**

Active

#### **INCEPTION**

2011, with funding from the U.S. Treasury allocated to the State of Wisconsin and administered by WHEDA

#### **PROGRAM GOAL**

The Wisconsin Equity Investment Fund (WEIF) will provide direct investment to venture capital firms to invest in small businesses. These funds will be managed by the New Capital Fund II and Kengonsa Growth Fund.

#### PROGRAM DESCRIPTION

The Wisconsin Equity Investment Fund (WEIF) will provide direct investment to venture capital firms to invest in small businesses. These funds will be managed by 1) Generation Growth Capital Fund II, 2) Capital Midwest Fund II and 3) New Capital Fund II.

#### **ELIGIBILITY REQUIREMENTS**

The program takes a "fund of funds" approach, in which WHEDA partners with venture funds that make the investment decisions based on criteria agreed upon by the Small State Business Credit Initiative (SSBCI) Program and WHEDA. The SSBCI funds mirror the investment focus of the underlying venture capital fund, and include companies from startup through mature stages of development, including software, biotech and medical science companies as well as manufacturing.

#### INCENTIVES AND AVAILABLE FUNDING

\$4,861,905

#### **EXPECTED OUTCOMES**

The SSBCI program funds are expected to be leveraged by WHEDA and its partners at a minimum ratio of 10:1, and are expected to help create and retain more than 11,000 direct and indirect jobs over a five-year period.

#### **FY16 PROGRAM ACTIVITY**

\$553.743

15 jobs created and retained

#### **RECOMMENDED CHANGES**

## SSBCI PROGRAM – WISCONSIN VENTURE DEBT FUND

#### **STATUS**

Active

#### **INCEPTION**

2011, with funding from the U.S. Treasury allocated to the State of Wisconsin and administered by WHEDA

#### **PROGRAM GOAL**

To provide venture capital debt financing, which will be leveraged with private funds, to small businesses in the State of Wisconsin.

#### **PROGRAM DESCRIPTION**

The Wisconsin Venture Debt Fund will provide convertible debt financing to small businesses in the early revenue stages of business development. This program will be administered by 1) Madison Development Corporation, 2) Milwaukee Economic Development Corporation and 3) WEDC\*.

#### **ELIGIBILITY REQUIREMENTS**

This program targets firms in the early revenue state of development and is funded alongside other private debt and equity funding. Typical use is equipment financing and working capital. Terms are flexible and typically structured as 42 to 48 month loans with initial interest deferral or interest-only periods. All loans must meet SSBCI program requirements.

#### **EXPECTED OUTCOMES**

Private-public leverage of 2:1

Jobs created and retained: benchmark of 1 for every \$30,000

#### INCENTIVES AND AVAILABLE FUNDING

\$4,047,000

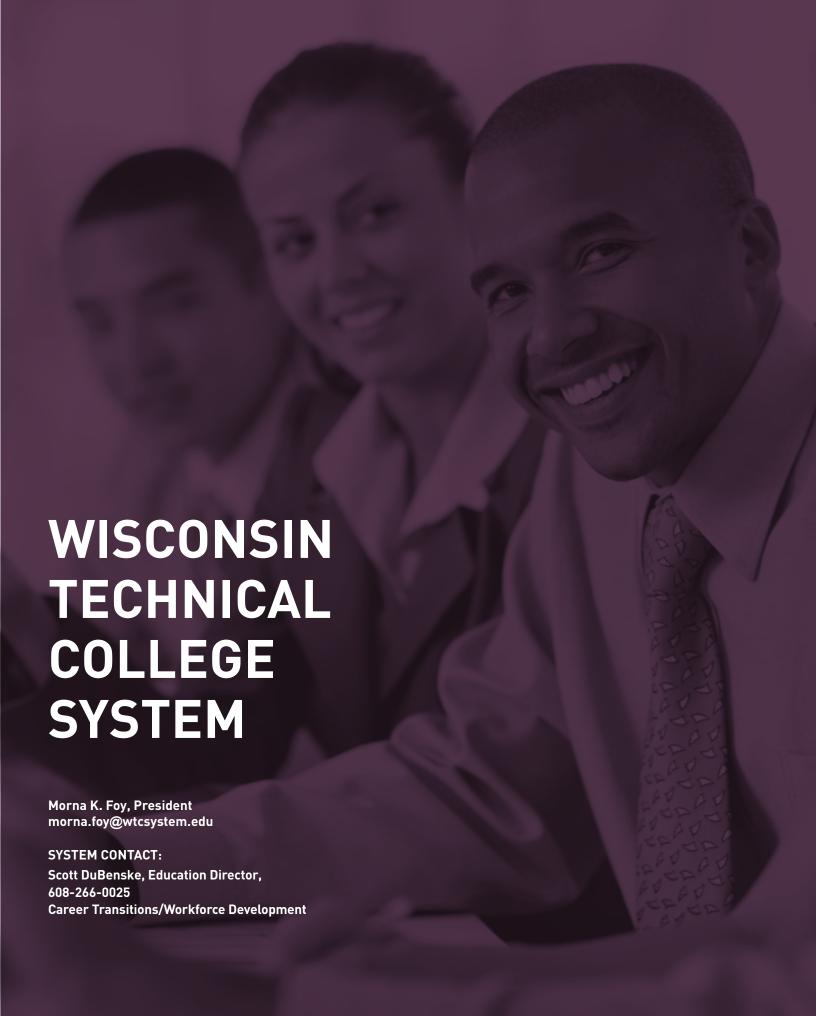
#### **FY16 PROGRAM ACTIVITY**

\$1,040,000

42 jobs created and retained.

#### **RECOMMENDED CHANGES**

<sup>\*</sup>WEDC also reports on a portion of this program, as it funds part of the Technology Development Loans program.



## **WORKFORCE ADVANCEMENT** TRAINING GRANTS

#### **STATUS**

Active

#### INCEPTION

2005 Act 25

Authorizing statute §38.41

Administrative rule TCS 17

#### **PROGRAM GOAL**

Wisconsin statute authorizes the Wisconsin Technical College System Office to make grant awards to technical colleges for worker skills training. Grants in this category will be awarded to promote increased investment in the development of incumbent workers, improve Wisconsin businesses' productivity and competitiveness, augment the state's economic base and expand technical college training services to businesses and industry. Grants will be awarded to upgrade the skills and productivity of employees of established businesses operating in Wisconsin, with the additional objective of supporting regional workforce and economic development efforts. Training under these grants must focus on occupational skills but can include a combination of occupational, academic and employability topics or courses.

#### PROGRAM DESCRIPTION

Workforce Advancement Training (WAT) Grants are made to technical college districts as directed by statute, and the colleges submit applications in partnership with employers or consortia of employers.

Grants are awarded to upgrade the skills and productivity of employees of established businesses operating in Wisconsin, with the additional objective of supporting regional workforce and economic development efforts.

#### **ELIGIBILITY REQUIREMENTS**

WAT Grants are focused on improving occupational skills, and a wide range of training is feasible under this umbrella In addition to very specific job-related skills such as welding, electrical maintenance and customer relations, WAT Grants have covered more general topics such as quality improvement, Lean Startup, supervision and management, teamwork, problem solving, computing, manufacturing core skills, small business development, and occupational health and safety. Basic skills or English language learning instruction that supports the occupational skill training may also be provided under the grants.

#### INCENTIVES AND AVAILABLE FUNDING

In FY16, the program was funded by general purpose revenue at a level of \$3.97 million. \$500,000 was set aside for grants serving small businesses. The remaining \$3.47 million was available for grants serving businesses of any size.

#### **EXPECTED OUTCOMES**

- Percent of business partners who thought the employee skill gains produced by the training met or exceeded their expectations:
  - Expected: 90 percent
  - Actual: 99 percent\*
- Percent of the businesses that sought to improve the work environment through training and felt that their expectations were met or exceeded:
  - Expected: 90 percent
  - Actual: 100 percent\*
- Percent of business partners who said they were satisfied or very satisfied with the technical college's services:
  - Expected: 90 percent
  - Actual: 99 percent\*
- Percent of business partners who said they probably or definitely would recommend the college's services to others:
  - Expected: 90 percent
  - Actual: 99 percent\*
- Percent of business partners who said they probably or definitely would use the college's services again:
  - Expected: 90 percent
  - Actual: 99 percent\*

#### **FY16 PROGRAM ACTIVITY**

In FY16, WAT Grants funded 78 projects and served 12,229 individuals.

#### **RECOMMENDED CHANGES**

None

\*Measures reflect customer satisfaction information for 2014-15 WAT grant project, as information for 2015-16 is not yet available.



# DEPARTMENT OF NATURAL RESOURCES

Cathy Stepp, Secretary cathy.stepp@wisconsin.gov

#### **AGENCY CONTACT:**

Paul Neumann, Bureau of Management and Budget 608.266.0818 paul.neumann@wisconsin.gov

#### State of Wisconsin **DEPARTMENT OF NATURAL RESOURCES**

Scott Walker, Governor Cathy Stepp, Secretary Telephone 608-266-2621 Toll Free 1-888-936-7463 TTY Access via relay - 711



May 16, 2016

Mark R. Hogan, Secretary and CEO Wisconsin Economic Development Corporation P.O. Box 1687 Madison WI 53701

Mark

Subject: FY 16 Report on Economic Development (Act 125)

Dear Mr. Hogan:

As required by 2007 Wisconsin Act 125, the Department of Natural Resources reports to your agency each year on job creation and other data associated with economic development programs.

As we have reported in previous years, DNR does not currently administer any grant or loan program that meets the statutory definition of "economic development program" as defined in section 23.167, Wis. Stats. In that section an economic development program is defined as "a program or activity having the primary purpose of encouraging the establishment and growth of business in this state, including the creation and retention of jobs..." While DNR administers financial programs that could have a positive, secondary impact on the economy, the primary purpose of those programs is generally to promote public health and protect the environment.

Please let us know if you have any questions.

Secretary

cc:

Kurt Thiede Ed Eberle James Dick Joe Polasek Quinn Williams



The Wisconsin Economic Development Corporation (WEDC) leads economic development efforts for the state by advancing and maximizing opportunities in Wisconsin for businesses, communities and people to thrive in a globally competitive economy. WEDC provides resources, operational support and financial assistance to companies, partners and communities in Wisconsin. WEDC achieves its mission through initiatives driven by five strategic pillars: business development; community and economic opportunity; strategic economic competitiveness; state brand management and promotion; and operational and fiscal excellence. Working with more than 600 regional and local partners, WEDC develops and delivers solutions representative of a highly responsive and coordinated economic development network.

Visit InWisconsin.com to learn more.

For questions about this report please contact:

#### **EMILY CLAVETTE**

Director, Data and Reporting Services 608-210.6716



201 W. Washington Avenue Madison, WI 53703

855-INWIBIZ inwisconsin.com/impact